

Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment

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Committee against Torture

Consideration of reports submitted by States parties under article 19 of the Convention

Additional follow-up information provided by Norway to the concluding observations of the Committee against Torture (CAT/C/NOR/CO/5)* **

[4 March 2011]

^{*} In accordance with the information transmitted to State parties regarding the processing of their reports, the present document was not formally edited before being sent to the United Nations translation services.

^{**} The annex can be consulted in the files of the secretariat.

Reply to the Committee's letter of 12 May 2010 asking for clarifications to Norway's response dated 3 July 2009 regarding the recommendations in paragraphs 6, 7, 8 and 9 in the Committee's concluding observations to Norway (CAT/C/NOR/CO/5).

I. Recommendation in paragraph 6 of the concluding observations

- 1. With regard to the recommendation in paragraph 6 of the concluding observations concerning the "48-hour procedure" that is used as part of Norway's asylum and refugee determination system, the Ministry of Foreign Affairs would like to provide the Committee with the following additional information: a copy of the list of countries included in the 48-hour procedure is enclosed (appendix 1).
- 2. Norway has previously reported that in 2008, 29 asylum application cases were decided in accordance with the 48-hour procedure. Reviewing the statistics, the Norwegian Directorate of Immigration has found that two of these cases had been incorrectly classified. The correct information is that 27 cases were decided according to the 48-hour procedure in 2008. The applicants came from 12 different countries, as shown below.

Nationality	Number of cases
Bulgaria	2
Canada	1
Croatia	5
Czech Republic	1
Israel	2
Lithuania	1
Moldova	1
Mongolia	4
Romania	1
Spain	1
Ukraine	7
United Kingdom	1
Total	27

The Norwegian Country of Origin Information Centre (Landinfo)

3. With reference to the Committee's request for additional information on the Norwegian Country of Origin Information Centre (Landinfo), the Ministry would like to provide the Committee with the following facts: Landinfo is an independent body within the immigration administration. It is responsible for providing up-to-date information on asylum seekers' countries of origin to the Directorate, the Appeals Board and the Ministry of Justice and the Police. Landinfo collects and analyses information, and produces reports on the political, human rights and security situation in the countries of origin. All reports are accessible to the asylum decision-makers in an internal database.

- 4. Caseworkers are trained in finding information and using the database in the asylum decision-making process. Landinfo is also responsible for providing answers to specific questions from asylum decision-makers when needed. Landinfo is in this sense integrated into all asylum decisions, either in the caseworker's background information and/or through individual searches in the database or inquiries to Landinfo.
- 5. An application from one of the countries on the list will initially be processed according to the 48-hour procedure, but all applications from these countries will also be examined individually on their merits. After an examination, those applications that are not considered to be manifestly unfounded will be taken out of the 48-hour procedure. If inquiries are made to Landinfo concerning cases included in the 48-hour procedure, Landinfo may in some cases not be able to answer within the time limit. If it is not possible to acquire sufficient information, the case will be exempted from the 48-hour procedure. All of the countries listed as 48-hour-procedure countries are regarded as safe by the Directorate. The list only includes countries where the Directorate has sufficient information about the general security and human rights situation, and where, based on experience, the majority of applications have turned out to be manifestly unfounded. The Norwegian authorities assess the situation in these countries continuously and are careful to keep the list updated. In this process, information from Landinfo is of crucial importance.

II. Recommendation in paragraph 7 of the concluding observations

- 6. Referring to paragraph 7 of the concluding observations, the Committee has requested information on whether there have been any allegations or complaints of ill-treatment or torture of Afghan civilians who have been apprehended by Norwegian Internal Security Assistance Force (ISAF) personnel and handed over to the Afghan authorities. The Norwegian authorities have received one such complaint. According to the Afghan civilian in question, he was beaten both at the time of apprehension and at a later stage, when (according to one of his statements) he was transferred from the Afghan authorities to another (unknown) State's forces. However, the person concerned has provided several different and contradictory versions of what happened. Although measures have been taken, including interviews conducted both by Norwegian personnel and the Afghan International Human Rights Committee (AIHRC), to clarify what actually happened and whether he has been ill-treated either by Norwegian forces or by others, the circumstances in this case remain unclear. He is now represented by a Norwegian lawyer.
- 7. As regards the question of to what extent the Memorandum of Understanding between Norway and Afghanistan addresses the prohibition of ill-treatment and torture of such prisoners, the Ministry would like to provide the following clarification: the specific articles in the MOU reaffirming the Afghan and Norwegian authorities' respective obligations in this respect refer in general to the obligations of States to treat apprehended persons in accordance with national and international law. The agreement's preamble refers specifically to the prohibition on torture as one of the relevant international obligations in this context.

III. Recommendation in paragraph 8 of the concluding observations

- 8. With reference to the Committee's questions concerning the statistical information relating to the Immigration Act and detention of foreign nationals, the Ministry would like to submit the following information.
- 9. The decision to use force is made on the grounds set out in the Immigration Act, section 107, fifth paragraph. The police may use force and approved forcible means if this

is strictly necessary in order to maintain peace, order or security, or to ensure the implementation of decisions, provided that other less interventional measures have been attempted to no avail or will clearly be inadequate. These measures may not be used where doing so would constitute a disproportionate intervention, and are to be used with caution. Under the Immigration Act section 107, sixth paragraph, the police are obliged to continuously assess whether there is a basis for upholding such measures. Further provisions are set out in the Regulations of 23 December 2009 No. 1890 concerning holding centres. Under section 9 of the regulations, force may be used to ward off an attack, or avoid harm to a person, prevent the carrying out of threats, prevent riots, prevent escapes, or secure access to a blocked or barricaded room.

- 10. The Ministry will return to the Committee's remaining questions relating to the recommendation in paragraph 8 as well as to the Committee's request for updated information relating to paragraph 9 of the concluding observations at a later date.
- 11. The Ministry of Foreign Affairs looks forward to pursuing the constructive dialogue with the Committee against Torture on the follow up to its concluding observations.

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