

---

**Advance unedited version**Distr.: General  
14 April 2026Original: English  
English, French and Spanish only

---

**Human Rights Committee****List of issues prior to submission of the seventh periodic report of Hungary\*****A. General information on the national human rights situation, including new measures and developments relating to the implementation of the Covenant**

1. Please report on any significant developments in the legal and institutional framework within which human rights are promoted and protected that have taken place since the adoption of the Committee's previous concluding observations<sup>1</sup>, including examples of cases in which the provisions of the Covenant and the Committee's jurisprudence have been referred to and applied by national courts and implemented by national legislation. Please provide information on measures taken to implement the recommendations contained in the Committee's previous concluding observations and provide the information requested by the Committee in its report on follow-up to its concluding observations<sup>2</sup>. Please describe which procedures, including parliamentary procedures are in place for the implementation of the Committee's Views under the Optional Protocol to the Covenant, as well as for the compliance with the requests of the Committee for interim measures.

**B. Specific information on the implementation of articles 1 to 27 of the Covenant****Constitutional and legal framework within which the Covenant is implemented (art. 2)**

2. With reference to the Committee's previous concluding observations (para. 5-8)<sup>3</sup>, provide information on the measures taken to ensure that any change to the Fundamental Law provides, in law and in practice, adequate legal safeguards to ensure the full protection of the provisions of the Covenant, including the Ninth (22 December 2020), Tenth (24 May 2022), Twelfth (12 December 2023), Fourteenth (20 December 2024) and Fifteenth Amendments (15 April 2025). Describe the measures undertaken to ensure that the adoption and reform of legislation, including the Amendments to the Fundamental Law, provides sufficient time and opportunity for the meaningful review and substantive debate of legislative proposals and amendments, in a transparent, inclusive and participatory process effectively engaging opposition politicians, the Commissioner for fundamental rights, civil society, other relevant stakeholders and the general public.

---

\* Adopted by the Committee at its 145th session (2 – 19 March 2026).

<sup>1</sup> [CCPR/C/HUN/CO/6](#).

<sup>2</sup> [CCPR/C/133/3/Add.2](#).

<sup>3</sup> Unless otherwise indicated, paragraph numbers in parentheses refer to [CCPR/C/HUN/CO/6](#).

**National human rights institution (art. 2)**

3. Provide information on the measures taken to ensure that the Commissioner for fundamental rights is able to carry out its mandate independently and in full conformity with the principles relating to the status of national institutions for the promotion and protection of human rights (the Paris Principles), in particular regarding the promotion and protection of the rights of vulnerable groups and of principles such as media pluralism, civic space and judicial independence; as well as regarding addressing the requests or complaints from civil society organisations. Describe the measures taken to establish a transparent, participatory and merits-based selection and appointment process for the position of Commissioner for Fundamental Rights. Recalling the previous concluding observations (para. 13-14) provide a breakdown of the financial, human and material resources allocated to the Office of the Commissioner for fundamental rights during the reporting period.

**Anti-corruption measures (arts. 2 and 25)**

4. Please provide information on the legal, policy and institutional framework in place and the specific measures taken to effectively prevent and combat corruption, including measures taken to strengthen the accountability and transparency of the Government, particularly in the area of public procurement and to broaden the conflicts of interest regime. Please indicate the steps taken to investigate corruption cases and to prosecute those involved, particularly of high-level corruption, providing statistical data on the number of investigations opened, the prosecutions initiated and the number and nature of the convictions handed down. Please describe the measures taken to strengthen the protection of whistleblowers, including against reprisals.

**State of emergency**

5. Please provide information on the measures taken to ensure that the Tenth Amendment to the Fundamental Law of May 2022 and the Fourth Authorization Act of June 2022; as well as the declaration of “state of danger” of 2022, extended until 13 May 2026 are in accordance with article 4 of the Covenant, strictly respect the human rights enshrined in the Covenant and are consistent with the Committee’s general comment No. 29 (2001) on derogations during a state of emergency. Indicate whether the State Party has derogated from its obligations under any provisions of the Covenant, as well as the measures taken to limit the use of the state of emergency. In addition, please provide information on the measures taken to ensure that the legislation adopted under emergency decrees respects the principles of legality, proportionality, necessity, separation of powers, parliamentary oversight, and non-discrimination.

**Non-discrimination**

6. Please provide information on the measures taken ensure that State Party’s legal and institutional framework provides full and effective protection against direct, indirect and multiple discrimination in all spheres, whether occurring in public or private settings, and on all grounds protected by the Covenant, as well as effective judicial and administrative remedies for victims. In this regard, please respond to concerns that the abolition of the Equal Treatment Authority has considerably reduced the protection against discrimination, including a drastic reduction in the number of discrimination cases addressed. Please provide information on the measures taken to ensure the institutional independence of the Directorate-General for Equal Treatment and that it has all the necessary financial, material and human resources to effectively carry out its mandate.

7. In the light of the Committee’s previous concluding observations (paras. 17-18), describe the steps taken to eliminate stereotyping and discrimination against migrants, refugees, Jews, Muslims, Roma, persons with disabilities and LGBT and intersex persons, among others, including by providing information regarding public awareness campaigns conducted to promote tolerance and respect for diversity and to inform victims of available protection and assistance mechanisms. Please also provide statistical data on the number and nature of complaints filed, investigations carried out, prosecutions initiated, convictions handed down and penalties imposed in cases involving discrimination, hate speech and hate crimes, as well as information on any redress provided to victims.

8. With reference to the previous concluding observations, please describe the measures taken to ensure non-discriminatory access to public services for members of the Roma community, including to effectively combat and prevent any segregation in education, healthcare, justice and labour market. Further to the Committee's previous concluding observations please describe the measures taken to ensure the right of persons with disabilities to participate in public affairs without any discrimination, including reviewing its legislation, in particular Article XXIII, paragraph (6) of the Fundamental Law and Section 13/A of the Act XXXVI of 2013 on Electoral Procedure

9. Please provide information on efforts to prevent and combat violence and to ensure adequate protection against stigmatization, hate crime, and discrimination based on sexual orientation, gender identity, gender expression and sexual characteristics; as well as intersex persons, including statistical information on the number of complaints, investigations, prosecutions and convictions in this regard and efforts to combat homophobic and transphobic speech by public officials and politicians. In particular, please indicate the measures taken to address the discriminatory treatment regarding family life of same sex couples, including adoption, the definition of family and the recognition of same-sex marriages concluded abroad. Please provide information on the measures taken to adopt a legal framework and a quick, transparent and accessible procedure for legal gender recognition for trans and intersex persons, compatible with the provisions of the Covenant.

#### **Gender equality (arts. 3, 25 and 26)**

10. Further to the Committee's previous concluding observations, please describe the measures taken to increase the presence of women in the labour market, both in the public and private sector, including in high-level decision-making positions. Please describe the measures taken to promote gender equality, including equal pay for equal work and combat gender stereotypes and biases on the roles of women in the family and society, in law and in practice. Please indicate the measures taken to eliminate any kind of discrimination in the labour market against pregnant women and mothers with young children.

#### **Violence against women, including domestic violence (arts. 3, 6, 7 and 26)**

11. With reference to the previous concluding observations, please provide information on the measures taken to strengthen the legal framework, including the Criminal Code and article 212/A in particular; to adopt a national strategy to prevent and combat violence against women and domestic violence, either offline or online. Please provide information on: (a) the measures taken to facilitate the reporting of cases of domestic violence and the remedies, protection and assistance available to victims, including shelters and specialised centres in all parts of the country; and (b) the training provided to State officials on how to detect and deal properly with cases of violence against women, including domestic violence; and awareness-raising campaigns addressed to the general public on violence against women and domestic violence, including online gender-based violence and the criminal nature of such acts. Please provide statistical data for the reporting period on the number of complaints of violence against women, including domestic violence received, investigations carried out, prosecutions brought, convictions handed down, penalties imposed on perpetrators and measures of redress provided to victims.

#### **Prohibition of torture and other cruel, inhuman or degrading treatment or punishment (art. 7)**

12. In the light of the Committee's previous concluding observations (paras. 35-36), please provide information on the measures taken to strengthen the Independent Police Complaints Board, to expand its investigatory powers and to ensure its independence in carrying out investigations of alleged misconduct by police officers, as well as on the measures taken to establish effective victim support mechanism for persons alleging torture or ill-treatment. Please describe the measures taken to establish an independent medical examination body mandated to examine alleged victims of torture and guarantee respect for human dignity during such examinations, including to ensure that police officers and prison staff are not present during medical examinations of detainees, except when strictly necessary and justified; as well as to ensure that injuries are systematically documented, including

through photographic or other forensic evidence. Please provide information on the number of allegations of torture, ill-treatment and excessive use of force by law enforcement officers, complaints investigated, prosecutions carried out, and the nature of the sentences imposed, including any disciplinary measures for failure to investigate such complaints and the remedies provided to victims.

**Liberty and security of person, treatment of persons deprived of their liberty and right to a fair trial (arts. 7, 9, 10 and 14)**

13. With reference to the previous concluding observations (paras. 37-38), please provide information on the specific measures taken to ensure the right to a trial within a reasonable time, reduce the length of pretrial detention, increase the use of non-custodial alternatives and to ensure that pretrial detention is applied strictly as a measure of last resort, particularly in the case of juveniles. Describe the measures taken to revise the legislation concerning the establishment of a maximum duration of pretrial detention for criminal offences punishable by life imprisonment. Please indicate the measures taken to ensure that the procedure established in law for clemency in the case of prisoners serving a life sentence without parole allows for a meaningful opportunity for release, based on a timely, proper and non-arbitrary review.

14. Further to the Committee's previous concluding observations (paras. 41-42), please specify the measures taken to further improve the living conditions and treatment of prisoners in accordance with the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules), including measures to address prison overcrowding, with statistical information, and to improve material conditions, such as sanitation, temperature control, ventilation and access to natural light and outdoor space. Please describe the measures taken to increase the use of non-custodial measures as alternative to detention, in accordance with the Covenant and the United Nations Standard Minimum Rules for Non-custodial Measures and provide statistical information regarding its application during the reporting period. Please provide information on the specific measures taken to ensure adequate conditions of detention for detainees with disabilities, including barrier-free facilities and specialised medical and psychosocial assistance, and LGBT detainees, including placement decisions and body searches.

**Trafficking in persons (arts. 7, 8 and 26)**

15. In the light of the Committee's previous concluding observations (paras. 27-28), please provide information on the measures taken to prevent and combat trafficking in persons, including information on the efforts made to ensure the early identification and systematic referral of victims and potential victims of trafficking, in particular vulnerable groups such as asylum-seekers and migrants; and on the measures taken to provide victims with effective remedies and assistance. Please provide statistical data on the number of victims of trafficking during the reporting period, disaggregated by gender, age, country of origin or destination, and the type of trafficking involved, as well as information on the strategies and programmes that have been developed and adapted in response to the specific trafficking patterns identified in these data in order to combat trafficking more effectively. Please provide information on the number and types of complaints filed, investigations conducted, prosecutions initiated, convictions handed down and the nature of the sentences imposed in cases of trafficking of persons; and any reparation granted to victims.

**Treatment of aliens, including migrants, refugees and asylum seekers (arts. 6, 7, 9, 12, 13, and 24)**

16. Please provide information on the measures taken to uphold the principle of non-refoulement and ensure effective access to fair refugee status determination procedures, with individualized assessment of protection needs, respect of due process and access to effective remedy, including access to interpreters. In particular, please provide information concerning: the so-called "embassy procedure" and the impossibility to submit asylum applications at borders, airports and from inside the country. In this regard, please provide information on the number of applications received through the "embassy procedure" and

the number of individuals that have been allowed entry into the State party's territory each year since the introduction of those provisions.

17. Further to the previous concluding observations (paras. 47-48) and the report on follow-up to the Committee's concluding observations, please describe the measures taken to bring an end to pushbacks and the collective expulsion of aliens, including the measures taken to repeal or amend the legislation, particularly the "pushback law" of June 2016 and Decree No. 191/2015. Please provide information on measures taken to ensure access to effective remedies in cases of excessive use of force and ill-treatment in the context of pushbacks; and in this regard, provide statistical data on the number of complaints received, investigations carried out, prosecutions brought, convictions handed down, penalties imposed on perpetrators and measures of redress provided to victims.

18. Please provide information on the measures taken to ensure that beneficiaries of temporary protection have access to individualised assessments of protection needs, especially for children accompanied or unaccompanied and access to refugee or subsidiary protection status. With reference to the previous concluding observations (paras. 45-46) and the report on follow-up to the Committee's concluding observations, please provide information on the specific measures adopted, in law and practice, to limit the use of immigration detention of migrants and asylum seekers, including measures to ensure that detention is used only as a measure of last resort and for the shortest possible period; that it is subject to periodic judicial review, and that those in detention have access to a meaningful right to appeal against detention; and provide statistical information about immigration detention during the period under review. Please describe the measures taken to increase the use of human-rights compliant alternatives to detention, as well as the measures taken to ensure that children are not detained for immigration purposes; that living conditions and treatment in detention are in compliance with international standards, and that immigration detention does not take place in prisons.

#### **Independence and impartiality of the judiciary and access to justice (art. 14)**

19. In the light of the Committee's previous concluding observations (paras. 11-12), please provide information on the measures taken in law and in practice to ensure the full independence and impartiality of the judiciary, and guarantee they are free to operate without any undue pressure or interference from the executive branch or other outside influences. Please provide information on the efforts made to ensure that the selection and appointment of judges, their conditions of service, the disciplinary measures to which they may be subject to and the provisions governing the suspension and removal of judges from office and their career advancement, including the decisions adopted on these matters by the president of the National Office for the Judiciary, comply with the Basic Principles on the Independence of the Judiciary.

20. Please indicate the measures taken to increase the financial, technical and human resources allocated to the administration of justice, including the salaries of judges of lower courts and inform about measures taken to ensure that salary increases are independent of the discretion of the executive and legislative branches. Please describe the measures taken to strengthen the independence of the Kúria, and to improve the case allocation system at the Kúria and lower-tier courts, in particular the specific measures adopted to increase the transparency of the allocation and reallocation of cases and to establish clear and precise criteria to determine the composition of judicial benches hearing the cases. Please indicate the measures taken to strengthen the role of the National Judicial Council, including by ensuring its effective and meaningful participation in any decision affecting the functions of judges and their professional career and that the election of the members of the National Judicial Council is done without undue pressure and in a transparent manner.

21. Further to the previous concluding observations (paras. 31-32), please describe the measures taken to ensure that persons deprived of their liberty are afforded all fundamental legal safeguards from the outset of their detention, such as access to a lawyer and to a doctor, and that the State-appointed defence lawyers provide adequate and effective legal representation. In this regard, please provide statistical information since 2018, about the number of ex officio defence counsels appointed by regional bar associations and the number of "substitute" counsels appointed by the police. Please provide information on the measures

taken to significantly raise the threshold to be granted free legal aid and include statistics on the number and types of cases in which free legal aid has been sought, granted and denied.

#### **Right to privacy (art. 17)**

22. With reference to the Committee's previous concluding observations (paras. 43-44), please provide information on measures taken to ensure that the State party's legislation and policies regulating secret surveillance and any other interference with privacy, are in line with its obligations under the Covenant, in particular article 17. Please indicate the legal safeguards and independent oversight mechanisms in place regarding the State party's secret surveillance operations, interception of communications, metadata collecting, processing and sharing, and the use of facial recognition devices. Please provide statistical data on the number of complaints received about violations of the right to privacy, the investigations and prosecutions carried out, the sentences imposed and the remedies offered to victims, including in cases relating to Pegasus spyware.

#### **Freedom of expression (arts. 19)**

23. In the light of the Committee's previous concluding observations (paras. 57-58), please describe the measures taken in law and practice to ensure the independence of the media and media-regulating bodies as well as to ensure a safe and enabling environment for journalists and human rights defenders; in particular provide information on the measures taken to ensure that the Sovereignty Protection Office does not undermine public debate and target civil society organisations and journalists who express views critical of the Government, as well as by the measures taken to repeal Act LXXXVIII of 2023 on the Protection of National Sovereignty. Please indicate the measures taken to guarantee the full and effective exercise of freedom of expression, in legislation and in practice, including regarding expression related to sexual orientation and gender identity and in that regard, the measures taken to repeal or amend the provisions of Act LXXIX of 2021 and Government Decree 473/2021 to ensure that their provisions are in compliance with article 19 of the Covenant.

24. Further to the previous concluding observations (paras. 51-52), please describe the steps undertaken to ensure that the State Party legislation, in particular, the amendments introduced by Act XXV of 2017 to Act CCIV of 2011 on National Higher Education regarding requirements for foreign universities; as well as Act XIII of 2019, Act IX of 2021, and relevant legal decrees setting up the governance structures of universities through university-governance foundations comply with the provisions of the Covenant, as well as to guarantee the freedom of expression of scholars and students, without fear of reprisals. Please describe the measures adopted to ensure the effective enjoyment of the right to freedom of expression by members of the judiciary, particularly in matters relating to the administration of justice, including with respect to the chilling effects arising from the legal framework and from public statements and actions of the President of the Kúria. Furthermore, please indicate the measures taken to safeguard the freedom of expression of employees under the Labour Code and to ensure that any restrictions thereunder are in strict compliance with article 19(3) of the Covenant.

#### **Freedom of peaceful assembly (art. 21 and 26)**

25. Please describe the measures taken to ensure that any restrictions on the full and effective exercise of freedom of peaceful assembly are in conformity with the provisions of the Covenant, in particular those introduced under Act III of 2025 (amending Act LV of 2018 on the right of assembly with regard to the protection of children, and amending related Acts) that affect LGBT related assemblies, as well as the legal provisions that criminalise the organisation of such assemblies and define attendance of such assemblies as a petty offence. In this regard, please indicate the measures taken to ensure that assemblies expressing ideas not favourably viewed by the Government or the majority of the population are facilitated and protected in practice. Please respond to concerns about the use of facial recognition surveillance technology in the context of assemblies, including in relation to the petty offences related to assemblies, and its compatibility with the provisions of the Covenant.

**Freedom of association (art. 22)**

26. Please describe the measures taken to ensure the full enjoyment of the freedom of association, and to create an enabling environment for associations, including those whose activities, programmes and discourse do not necessarily align with those of the Government. Please indicate, in this regard, the steps undertaken to avoid burdensome and excessive administrative requirements for registration and to guarantee that the provisions of the Bill on the Transparency of Public Life, if adopted, comply with the provisions of the Covenant and do not unduly interfere with or restrict the free functioning of civil society organisations, including trade unions, associations and media, particularly those critical of the authorities; irrespective of the national or foreign origin of their funding. In this regard, and with reference to the Committee's previous concluding observations (paras. 43-44), please provide information on the measures taken to ensure that all legislation related to non-governmental organisations, including Act XLIX of 2021 and the "Stop Soros" package are also in compliance with the provisions of the Covenant.

**Participation in public affairs (art. 25)**

27. Taking into account general comment No. 25 (1996) on the right to participate in public affairs, please report on measures taken to guarantee the holding of free, fair and transparent elections, in particular the measures taken to: a) promote genuine political pluralism and equal access to media of opposition groups; b) ensure the effective and independent functioning of electoral bodies, including the National Election Commission; and c) facilitate access to effective legal remedies. Please respond to concerns about the redrawing of single-member constituencies without public or cross-party consultation, the removal of all limits on campaign expenditure and the unequal access to resources. Please provide further information on the impact, with relevant statistical data, of the measures taken to promote the participation and increase the representation of national minorities in the conduct of public affairs, in particular of Roma, as well as of women, LGBTI persons and persons with disabilities; and in this regard, describe the measures taken to ensure that the national minority voting system complies with the provisions of the Covenant.

---