



UNITED NATIONS
**HUMAN RIGHTS
TREATY BODIES**

HAUT-COMMISSARIAT DES NATIONS UNIES AUX DROITS DE L'HOMME • OFFICE OF THE HIGH COMMISSIONER FOR HUMAN RIGHTS

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Committee on the Elimination of Discrimination against Women

REFERENCE: BN/follow-up/Ukraine/92

25 February 2026

Excellency,

In my capacity as Rapporteur on follow-up on concluding observations of the Committee on the Elimination of Discrimination against Women (CEDAW), I have the honor to refer to the examination of the ninth periodic report of Ukraine, at the Committee's eighty-third session, held in October 2022. At the end of that session, the Committee's concluding observations ([CEDAW/C/UKR/CO/9](#)) were transmitted to your Permanent Mission. You may recall that in paragraph 51 on follow-up to the concluding observations, the Committee requested Ukraine to provide, within two years, written information on the steps taken to implement the recommendations contained in paragraphs 12, 16 (c) (i) and 32 (b) of the concluding observations.

The Committee welcomes the follow-up report ([CEDAW/C/UKR/FCO/9](#)) received on 24 March 2025, five months after the two year reporting period. Due to the postponement of the Committee's 92nd as a result of the liquidity crisis, the report was examined with some delay under the CEDAW follow-up procedure. At its ninety-second session, held in February 2026, the Committee examined this follow-up report and adopted the following assessment.

Regarding the recommendation made in **paragraph 12** of the concluding observations that the State party **“implement the recommendations contained in the present concluding observations, giving due consideration to its general recommendations No. 30 (2013) on women in conflict prevention, conflict and post-conflict situations and No. 32 (2014) on the gender-related dimensions of refugee status, asylum, nationality and statelessness of women. It recommends that the State party consider seeking international assistance, as needed, for the implementation of the recommendations, including technical assistance by the Committee”**:

The Committee welcomes the State party's legislative efforts to prohibit gender-based violence, including Law No. 3733-IX (2024) introducing administrative liability for sexual harassment and gender-based violence in line with the Istanbul Convention, and Laws No. 4071-IX (2025 and 4067-IX (2025) establishing a registry for conflict-related sexual violence survivors and providing interim reparations during active armed conflict. It notes with appreciation the pending draft legislation, including Draft Law No. 12297 criminalizing stalking and genital mutilation, and Draft Laws No. 14045 and 14046 (2025) mandating training on gender-based violence for judges and incorporating gender equality principles in educational curricula.

The Committee notes the State party's efforts to develop gender-sensitive codes of conduct for law enforcement personnel, including the Rules of Ethical and Virtuous Behavior for the Ministry of Internal Affairs (2024) and the Algorithm for Institutional Response to Cases of

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Domestic Violence (2025). It acknowledges the training of over 900 law enforcement personnel and military sociological surveys assessing gender problems in the Armed Forces.

The Committee welcomes the State party's proactive approach to seeking international assistance, including partnerships with multiple international organizations and implementation of technical assistance projects on conflict-related sexual violence. It notes with appreciation the pilot project on interim reparations implemented through the Global Survivors Fund.

The Committee regrets, however, that key legislative gaps remain, including clear definitions of "domestic violence-related offenses" and "violence and harassment in the world of work." It expresses concern that the Armed Forces and Security Service lack internal legal acts regulating policies on preventing sexual harassment, and that complaint channels are perceived as internal rather than independent. The Committee further regrets the limited information on specific measures addressing the gender-related dimensions of refugee status, asylum, nationality and statelessness, particularly given the significant displacement caused by the ongoing armed conflict.

The Committee considers that the State party has taken steps to implement the recommendation, particularly in seeking international assistance and addressing some aspects of conflict-related violence against women. It therefore considers that the recommendation has **been partially implemented**.

The Committee considers that the information provided by the State party is thorough, extensive and relates directly to the recommendation. It thus considers that the quality of the information provided is **satisfactory**.

The Committee recommends that, in relation to **paragraph 12** of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Implement the recommendations contained in the present concluding observations, giving due consideration to its general recommendations No. 30 (2013) on women in conflict prevention, conflict and post-conflict situations and No. 32 (2014) on the gender-related dimensions of refugee status, asylum, nationality and statelessness of women. It recommends that the State party consider seeking international assistance, as needed, for the implementation of the recommendations, including technical assistance by the Committee.

Regarding the recommendation made in **paragraph 16 (c) (i)** of the concluding observations that the State party **"comply with its due diligence obligation to prevent, investigate, prosecute and punish perpetrators of acts of sexual and other forms of conflict-related gender-based violence against women and girls by State and non-State actors, including by collecting evidence in cases of conflict-related sexual violence, in cooperation with civil society organizations and international investigative bodies, including for prosecution before international courts, and in line with the International Protocol on the Documentation and Investigation of Sexual Violence in Conflict"**:

The Committee notes the State party's documentation of 321 instances of conflict-related sexual violence (of which 206 against women), with 54 Russian military personnel notified of suspicion, 25 cases submitted to courts, and 5 perpetrators convicted. It welcomes the establishment of a specialized CRSV Division within the Office of the Prosecutor General, the creation of



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specialized mobile police groups in 8 regions documenting 45 facts of conflict-related sexual violence in over 550 settlements, and the training of 997 specialists to provide appropriate assistance to survivors.

The Committee acknowledges the State party's cooperation with international investigative bodies and the development of information materials to raise awareness among survivors and affected communities.

However, the Committee notes with concern the limited information on measures to address acts by State actors, as the recommendation specifically covers both State and non-State perpetrators. The Committee further observes that despite extensive documentation efforts, prosecution results remain limited relative to the scale of documented cases, with only 5 convictions achieved out of 321 documented cases.

The Committee considers that the State party has taken steps to implement the recommendation, particularly regarding documentation and investigation of conflict-related sexual violence by non-State actors. It therefore considers that the recommendation has **been partially implemented**.

The Committee considers that the information provided by the State party is thorough and extensive and relates directly to the recommendation. It thus considers that the quality of the information provided is **satisfactory**.

The Committee recommends that, in relation to **paragraph 16 (c) (i)** of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Comply with its due diligence obligation to prevent, investigate, prosecute and punish perpetrators of acts of sexual and other forms of conflict-related gender-based violence against women and girls by State and non-State actors, including by collecting evidence in cases of conflict-related sexual violence, in cooperation with civil society organizations and international investigative bodies, including for prosecution before international courts, and in line with the International Protocol on the Documentation and Investigation of Sexual Violence in Conflict.

Regarding the recommendation made in **paragraph 32 (b)** of the concluding observations that the State party "**strengthen its efforts to address the risk of human trafficking for women and girls residing in conflict-affected areas, refugee women and girls, girls in institutions, including Roma girls, strengthen services to provide identity documents to girls in State-run institutions and Roma girls, and enhance awareness-raising activities and bilateral, regional and international cooperation with States of transit and destination of Ukrainian refugee women and girls to prevent trafficking**":

The Committee takes note of the State party's joint operative missions by the State Labor Service and National Police identifying signs of trafficking affecting multiple persons, awareness campaigns reaching over 1 million internally displaced persons, amendments to the Law on Free Legal Aid granting all trafficking victims the right to free secondary legal aid, and the establishment of specialized prosecution units for human trafficking.



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It further notes the State party's efforts to address documentation issues for Roma communities, including a pilot project in Mukachevo resulting in over 200 Roma persons receiving passports in 2023, the registration of 2,253 Roma children's births in 2023, and free legal aid provided to 194 persons for obtaining identity documents, including 17 Roma women.

Furthermore, the Committee acknowledges enhanced international cooperation through participation in EMPACT operations and cooperation with EUROPOL, FRONTEX, and INTERPOL.

The Committee regrets, however, the absence of specific information on measures targeting girls in State-run institutions and limited information on targeted measures for women and girls in conflict-affected areas. It notes with concern the limited information on targeted measures for women and girls in conflict-affected areas, particularly given that displacement and economic instability have significantly increased trafficking risks. The Committee further regrets the lack of information on bilateral cooperation with States of transit and destination of Ukrainian refugee women and girls to prevent trafficking, despite this being a key component of the recommendation.

The Committee considers that the State party has taken steps to implement the recommendation, particularly regarding Roma documentation and general anti-trafficking efforts. It therefore considers that the recommendation has **been partially implemented**.

The Committee considers that the information provided by the State party is extensive but does not fully address all components of the recommendation. It thus considers that the quality of the information provided is **partially satisfactory**.

The Committee recommends that, in relation to **paragraph 32 (b)** of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Strengthen its efforts to address the risk of human trafficking for women and girls residing in conflict-affected areas, refugee women and girls, girls in institutions including Roma girls, strengthen services to provide identity documents to girls in State-run institutions and Roma girls, and enhance awareness-raising activities and bilateral, regional and international cooperation with States of transit and destination of Ukrainian refugee women and girls to prevent trafficking.

Please accept, Excellency, the assurances of my highest consideration.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'Jelena Pia-Comella', written over a horizontal line.

Jelena Pia-Comella
Rapporteur on follow-up

Committee on the Elimination of Discrimination against Women