

HAUT-COMMISSARIAT DES NATIONS UNIES AUX DROITS DE L'HOMME• OFFICE OF THE HIGH COMMISSIONER FOR HUMAN RIGHTS PALAIS DES NATIONS • 1211 GENEVA 10, SWITZERLAND

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Committee on the Elimination of Discrimination against Women

REFERENCE: BN/follow-up/Norway/91

4 July 2025

Excellency,

In my capacity as Rapporteur on follow-up on concluding observations of the Committee on the Elimination of Discrimination against Women (CEDAW), I have the honor to refer to the examination of the tenth periodic report of Norway, at the Committee's eighty-fourth session, held in February 2023. At the end of that session, the Committee's concluding observations (CEDAW/C/NOR/CO/10) were transmitted to your Permanent Mission. You may recall that in paragraph 65 on follow-up to the concluding observations, the Committee requested Norway to provide, within two years, written information on the steps taken to implement the recommendations contained in paragraphs 15 (a), 17 (c), and 31 (c) and (d) of the concluding observations.

The Committee welcomes the follow-up report (<u>CEDAW/C/NOR/FCO/10</u>) received with one month delay on 3 March 2025 under the CEDAW follow-up procedure. At its ninety-first session, held in June and July 2025, the Committee examined this follow-up report and adopted the following assessment.

Regarding the recommendation made in paragraph 15 (a) of the concluding observations that the State party "systematically conduct gender impact assessments in every legislative process to ensure that laws and policies are gender-sensitive and also adequately address the situation of women facing intersecting forms of discrimination":

The Committee takes note of the State party's various initiatives, including the Beijing +30 report addressing intersecting forms of discrimination, the launch of a strategy for gender equality (2025-2030) in December 2024, and ongoing research on the activity duty and duty to issue a statement in the public sector. It notes the OECD country scan planned for 2025-2026 to assess gender mainstreaming across sectors and the development of a cross-sectoral research and development strategy on equality and non-discrimination. The Committee regrets, however, that no specific information has been provided on measures taken to systematically conduct gender impact assessments in every legislative process, as specifically recommended. The Committee notes that while the State party has undertaken various strategic and research initiatives, these do not directly address the core recommendation to institutionalize gender impact assessments as a mandatory component of all legislative processes.

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The Committee considers that the State party has taken some steps related to gender mainstreaming but has not addressed the specific recommendation on systematic gender impact assessments. It therefore considers that the recommendation has **been partially implemented**.

The Committee considers that the information provided by the State party relates partially to the recommendation but does not address the specific requirement for systematic gender impact assessments in legislative processes. It thus considers that the quality of the information provided is **partially satisfactory**.

The Committee recommends that, in relation to **paragraph 15 (a)** of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Systematically conduct gender impact assessments in every legislative process to ensure that laws and policies are gender-sensitive and also adequately address the situation of women facing intersecting forms of discrimination.

Regarding the recommendation made in paragraph 17 (c) of the concluding observations that the State party "set up a clear mechanism to follow up on and ensure that decisions of the Equality and Anti-Discrimination Tribunal are reflected in structural change that is sustainable":

The Committee takes note of the State party's explanation of the enforcement apparatus consisting of the Equality and Anti-Discrimination Ombud and the Anti-Discrimination Tribunal, and the Tribunal's legal authority to follow up on its decisions. It notes that the Tribunal routinely considers imposing orders for rectification or cessation in cases involving ongoing discrimination and systematically follows up when deadlines expire, including the imposition of coercive fines when necessary. The Committee regrets, however, that the information provided focuses primarily on individual case follow-up and enforcement mechanisms and does not provide information on the establishment of a clear mechanism for ensuring that Tribunal decisions lead to sustainable structural change. The Committee notes the absence of information on systematic approaches to identify patterns in Tribunal decisions that require broader policy or legislative responses, or mechanisms to translate individual case outcomes into systemic reforms.

The Committee considers that the State party has taken initial steps to implement the follow-up mechanism but has not addressed the structural change component of the recommendation. It therefore considers that the recommendation has **been partially implemented**.

The Committee considers that the information provided by the State party relates directly to part of the recommendation but does not address the structural change element. It thus considers that the quality of the information provided is **partially satisfactory**.

The Committee recommends that, in relation to **paragraph 17 (c)** of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Set up a clear mechanism to follow up on and ensure that decisions of the Equality and Anti-Discrimination Tribunal are reflected in structural change that is sustainable.



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In relation to the recommendation made in paragraph 31 (c) of the concluding observations that the State party "align the definition of rape with international standards, basing it on the lack of consent rather than use of force or threat":

The Committee takes note of the State party's commitment to propose legislative amendments to ensure that engaging in non-consensual acts of a sexual nature is punishable by effective, proportionate and dissuasive sanctions, and that the Government is considering the Committee's recommendation in this process. The Committee regrets, however, that no concrete steps have been taken to amend the definition of rape to align it with international standards based on the lack of consent, as recommended.

The Committee considers that the State party has not taken concrete steps to implement the recommendation. It therefore considers that the recommendation has **not been implemented**.

The Committee considers that the information provided by the State party does not relate to the recommendation and fails to address the specific legislative changes requested. It thus considers that the quality of the information provided is **unsatisfactory**.

The Committee recommends that, in relation to **paragraph 31** (c) of the concluding observations, the State party provide, **in its next periodic report**, information on further actions taken to:

Align the definition of rape with international standards, basing it on the lack of consent rather than use of force or threat.

Regarding the recommendation made in paragraph 31 (d) of the concluding observations that the State party "include capacity-building on the investigation, prosecution and adjudication of domestic violence cases in the mandatory basic education for the judiciary, prosecutors, police and other law enforcement officers, including on the issuance and monitoring of restraining orders and reverse domestic violence alarms, as well as in the use of the Spousal Assault Risk Assessment and PATRIARK":

The Committee takes note of the State party's information on domestic violence training provided by the Police University College through basic and continuing education programs, including specialized studies in "Domestic Violence" and "Investigation of Serious Violence Against Children." It notes the interdisciplinary collaboration through SAMOT and national training on risk assessment conducted by the Police Directorate, as well as competence development for judges and deputy judges under the Courts Administration. The Committee regrets, however, that the information provided does not specify whether capacity-building on domestic violence cases has been included in mandatory basic education for all the professional groups mentioned in the recommendation. It further regrets the absence of specific information on training regarding the issuance and monitoring of restraining orders and reverse domestic violence alarms, as well as the use of the Spousal Assault Risk Assessment and PATRIARK tools, as recommended.

The Committee considers that the State party has taken some steps to implement the recommendation but has not addressed all its specific components. It therefore considers that the recommendation has **been partially implemented**.



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The Committee considers that the information provided by the State party relates directly to the recommendation but lacks specific details on mandatory inclusion and the particular tools mentioned. It thus considers that the quality of the information provided is **partially satisfactory.**

The Committee recommends that, in relation to **paragraph 31 (d)** of the concluding observations, the State party provide, in its next periodic report, information on further actions taken to:

Include capacity-building on the investigation, prosecution and adjudication of domestic violence cases in the mandatory basic education for the judiciary, prosecutors, police and other law enforcement officers, including on the issuance and monitoring of restraining orders and reverse domestic violence alarms, as well as in the use of the Spousal Assault Risk Assessment and PATRIARK.

Please accept, Excellency, the assurances of my highest consideration.

Yours sincerely,

Jelen &

Jelena Pia-Comella Rapporteur on follow-up

Committee on the Elimination of Discrimination against Women