## COMMITTEE AGAINST TORTURE

## Submission for the Periodic Review of Kyrgyzstan

### OCTOBER 2013

The Open Society Justice Initiative presents this submission to the Committee against Torture in advance of its examination of Kyrgyzstan's periodic report. This submission addresses: 1) Kyrgyzstan's widespread practices of torture and ill-treatment and the Government's lack of effective investigations into such allegations, 2) Kyrgyzstan's persistent failure to provide remedies to victims of torture, including the lack of implementation of treaty body views on individual communications; and 3) information about the emblematic case of human rights defender Azimjan Askarov.



## Executive Summary

The Open Society Justice Initiative presents this submission to the UN Committee against Torture prior to its examination of Kyrgyzstan's periodic report on its implementation of the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment ("the Convention").

The Open Society Justice Initiative promotes the rule of law through litigation, legal advocacy, and reform of legal institutions aimed at enhancing the protection of human rights. For more than nine years, it has been engaged in efforts to secure legal remedies for torture victims in Central Asia, directly and through technical assistance to anti-torture NGO coalitions in the region.

This submission focuses on Kyrgyzstan's widespread practices of torture and illtreatment, the Government's lack of effective investigation and prosecution of such cases, and its repeated failure to provide victims with an effective remedy, including its failure to implement treaty body views on individual communications. The case of Azimjan Askarov, who was subjected to ill-treatment and has been sentenced to life in prison following an unfair trial, exemplifies the widespread violations of the Convention.

### Recommendations

The Committee against Torture should urge Kyrgyzstan to do the following:

Kyrgyzstan should introduce **specific safeguards and procedures to prevent, investigate, and provide effective remedies for torture,** through:

- 1) Registration of all detainees from the moment of detention;
- 2) Proper monitoring by prosecutors, a National Preventive Mechanism, and independent NGOs of detention facilities;
- 3) Prompt transfer of suspects from police detention to independent detention facilities;
- 4) Timely private visits by family members and lawyers to those in detention;
- 5) Independent medical examinations, when requested by detainees or family members;
- 6) Development of standards for the effective investigation of torture complaints, an independent investigative mechanism, and mandatory training to investigators, all in accordance with international norms;
- 7) Establishment of the right to an effective remedy for torture victims independent of the prosecution or conviction of perpetrators;
- 8) Creation of a national mechanism responsible for the implementation of treaty body views and recommendations;

- 9) Revision of the "Criminal Procedure Code so that treaty bodies' views are recognized as "new circumstances" providing a basis to reopen and reconsider a criminal case;
- 10) Creation of an independent commission of inquiry to review all convictions related to the violence in southern Kyrgyzstan in June 2010 with full respect to fair trial guarantees, and investigate all torture allegations, including those where the victims did not file formal complaints;
- 11) Full investigation and prosecution of perpetrators of torture and ill-treatment, including, for example the material and intellectual authors of the torture of Mr. Azimjan Askarov and other torture victims, and provide redress for such victims.

## I. Introduction

While torture and ill-treatment remain widespread in Kyrgyzstan, legislative and other regulatory changes since 2010, if effectively implemented, could help to prevent and redress these violations.

The Kyrgyz Constitution, amended in 2010, contains a more detailed bill of rights and obligates the state to implement the decisions of the UN treaty bodies and provide victims with remedies. The Criminal Code (Article 305-1) was amended to define torture consistent with the CAT. Article 163 of the Criminal Procedure Code, amended in 2011, now gives exclusive jurisdiction to the prosecutor's office to investigate all crimes committed by public officials. The General Prosecutor's office also adopted decrees<sup>1</sup> that aim at strengthening its oversight of the constitutional guarantee on torture prohibition.<sup>2</sup> And finally, the government has signed memorandums on collaboration between state bodies, ombudsmen and some NGOS, to commence the process of establishing the National Preventive Mechanism in the country.

These changes demonstrate that it is possible for the government to take positive steps to prevent, combat, and redress torture. However, these developments, without robust implementation, are, at best, theoretical improvements. The failure of implementation must be squarely addressed by the government of Kyrgyzstan to address widespread torture and ill-treatment in a meaningful and effective manner.

# II. Failure to prevent, investigate, and prosecute widespread allegations of torture and ill-treatment

Kyrgyzstan's failure to provide adequate safeguards against torture and ill-treatment violates Article 2(1) of the Convention against Torture. The state's failure to ensure

<sup>&</sup>lt;sup>1</sup> Decree #40 dated 12 April 2011, Decree #70 dated 6 September 2011, Decree #75 dated 19 October 2011.

<sup>&</sup>lt;sup>2</sup> OSJI consultant Natalia Taubina Draft report on measures for raising effectiveness of torture complaints investigation in Kyrgyzstan, January 2013.

prompt and impartial investigation of torture allegations further violates Article 12 of the Convention.

The Special Rapporteur on Torture ("Special Rapporteur") visited Kyrgyzstan in December 2011 and in his report, concluded that the use of torture and ill-treatment to extract confessions remains widespread. He stated that "there is a serious lack of sufficiently speedy, thorough and impartial investigation into allegations of torture and ill-treatment."<sup>3</sup> The Special Rapporteur called on the government to "expedite legislative reforms to ensure the absolute prohibition of torture and establish effective and thorough investigations into allegations of torture and ill-treatment; and prosecute when warranted, without delay."<sup>4</sup> He also recommended the timely access to independent medical examination of detained persons according to the Manual on Effective Investigation and Documentation of Torture and other Cruel, Inhuman or Degrading Treatment or Punishment (Istanbul Protocol) and the independent monitoring of all places of detention.<sup>5</sup>

During his mission to Kyrgyzstan, the Special Rapporteur noted "numerous accounts and eyewitness testimonies suggesting that torture and ill-treatment had been historically pervasive in the law enforcement sector."<sup>6</sup> In 2013, the Open Society Justice Initiative, together with the NGO Coalition against Torture, analyzed the 75 cases that are closely monitored by the members of the NGO Coalition.<sup>7</sup> According to the analysis,

- Torture was undertaken by
  - Punches and beating with hands and legs (58 cases)
  - beating with tools such as chairs, bottles, truncheons (39 cases)
  - asphyxiation with plastic bags and gas masks (32 cases)
  - $\circ$  threat of killing (11 cases)
  - $\circ$  threat of rape (7 cases)
  - o deprivation of food for several days (6 cases)
- The widespread, immediate consequences after torture included
  - loss of consciousness (12 cases)
  - bleeding (10 cases)
  - o nausea (16 cases)
  - headache and dizziness (22 cases)
  - $\circ$  bruises (7 cases)<sup>8</sup>

<sup>&</sup>lt;sup>3</sup> A/HRC/19/61/Add.2. Report of the Special Rapporteur on torture and other cruel, inhuman or degrading treatment or punishment, Mission to Kyrgyzstan, Juan E. Mendez, 21 February 2012.

<sup>&</sup>lt;sup>4</sup> Ibid.

<sup>&</sup>lt;sup>5</sup> Ibid.

<sup>&</sup>lt;sup>6</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, para. 37; see also paras. 39 and 53.

<sup>&</sup>lt;sup>7</sup> The mapping covers a five-year period, from 2008 to 2012. Analysis covered cases where torture took place in different regions of Kyrgyzstan. These regions include Chui region, Osh region, Jalalabat region, and Issyk-kul region. The following age groups of torture victims were identified: under 16 (3 persons), 16-18 (8 persons), 18-24 (16 persons), 25-29 (9 persons), 30-39 (20 persons), 40-49 (6 persons), 50-50 (2 persons). Among torture victims in the analyzed cases were 68 men and 7 women.

<sup>&</sup>lt;sup>8</sup> OSJI and Kyrgyzstan NGO Coalition Against Torture litigation mapping, September 2013.

The Justice Initiative also analyzed obstacles to the effective investigation of widespread complaints of torture in Kyrgyzstan. The analysis identified important barriers at the pre-investigation stage, where forensic medical check-ups are ordered too late, police testimonies are valued over those of complaints, and investigators dismiss complaints of torture as unfounded. Consequently, complaints are often dismissed before a criminal case is even opened. When undertaken, investigations are flawed due to insufficient independence (police themselves are responsible for evidence gathering) or a lack of specialized investigative skills. The Justice Initiative also found that investigators, under pressure to meet quotas, use torture to elicit confessions, and rules providing for the exclusion of such tainted confessions in court are not applied. Prolonged judicial proceedings and the absence of procedures for reversing the burden of proof when torture is alleged further undermine effective prosecution of these crimes.<sup>9</sup>

#### A. Failure to prevent torture or to provide safeguards

Following his visit to Kyrgyzstan, the Special Rapporteur highlighted the lack of safeguards against torture in Kyrgyzstan, including "non-compliance with regulations requiring the prompt registration of persons arrested, failure to notify family members immediately following an arrest, delayed independent medical examinations and the complicity of State appointed lawyers with investigators who offer a purely token presence and who are seen as being formally present to rubberstamp the decisions of the investigator."<sup>10</sup> A particular problem was "[t]he irregular– but almost routine–procedure of unregistered arrest [which] makes it impossible to establish whether the three-hour maximum term for the first stage of deprivation of liberty is observed," as a result of which torture has generally taken place by the time the detainee even sees the duty lawyer.<sup>11</sup>

The channels available for detainees to complain of torture "are marred by allegations of lack of independence and ineffectiveness," and the Special Rapporteur "believes that most detainees refrain from filing complaints with prosecutors or inquiry officers during their monitoring visits out of fear of reprisals."<sup>12</sup> The requirements for regular medical examinations of detainees are not implemented in practice,<sup>13</sup> and the doctors responsible for documenting torture generally lack independence from the authorities in whose custody the alleged ill-treatment took place.<sup>14</sup> There is also no clear procedure for courts to follow when faced with an allegation that evidence was obtained by torture; as a result, the rule excluding evidence based on torture is not adequately applied.<sup>15</sup>

The Special Rapporteur underlined the importance of adequate safeguards against torture,

<sup>&</sup>lt;sup>9</sup> OSJI consultant Natalia Taubina's Draft report on measures for raising effectiveness of torture complaints investigation in Kyrgyzstan, January 2013.

<sup>&</sup>lt;sup>10</sup> UN Special Rapporteur on Torture, Report on Mission to Kyrgyzstan, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, para. 40.

<sup>&</sup>lt;sup>11</sup>*Ibid.*, paras. 44-45.

<sup>&</sup>lt;sup>12</sup> *Ibid.*, paras. 27-28.

<sup>&</sup>lt;sup>13</sup> *Ibi*d., para. 23.

<sup>&</sup>lt;sup>14</sup> *Ibid.*, paras. 51 and 63.

<sup>&</sup>lt;sup>15</sup> *Ibid.*, para. 20; "The Special Rapporteur was not able to obtain information on any instance when judges and prosecutors are known to have ordered medical examinations at their own initiative in response to allegations or signs of abuse," para. 50.

including the right to have detention registered and notified to a third party, the right to access to a lawyer from the moment of apprehension, and the provision of timely independent medical examination.<sup>16</sup> Under the Criminal Procedure Code, detention should be registered within three hours after a person is brought to a police station.<sup>17</sup> However, according to the Justice Initiative's analysis of 75 cases:

- Detention was registered within three hours in only 3 cases;
- In 8 cases, detention was not registered at all, as detainees were subsequently released;
- In 32 cases, respondents claimed that families of the torture victims and third parties were not notified about detention;
- In 29 cases, torture victims reported that they were not subjected to medical examination;
- In no cases was non-state medical examination provided;
- Despite laws requiring access to a lawyer, in 5 cases a lawyer was given access only on the next day; in 4 cases a lawyer was provided in 2 days; in 2 cases access was provided only on after 8 days; and in one case a lawyer was given such access only after 10 days.<sup>18</sup>

These findings demonstrate an absence of procedural guarantees, as well as infrequent implementation of existing guarantees.

#### B. Failure to prevent torture or to provide safeguards

The state's failure to conduct impartial, effective, and thorough investigation into all allegations of ill-treatment or torture violates Article 12 of the Convention. In its previous concluding observations to Kyrgyzstan, the Committee stated "there is an apparent failure generally to provide prompt, impartial and full investigation into allegations of torture and cruel, inhuman or degrading treatment or punishment."<sup>19</sup> Similarly, after his last visit, the Special Rapporteur recommended "a prompt, impartial and thorough investigation into all allegations of torture and cruel, inhuman or degrading treatment or gunishment."<sup>20</sup>

No meaningful steps have been taken to ensure that complaints are investigated in an effective way by independent bodies since the Committee's last concluding observations. According to information provided by the General Prosecutor's Office, there have been no convictions for torture and very few prosecutions since Article 305-1 (torture) was introduced into the Criminal Code in 2003.<sup>21</sup> Furthermore, while the Justice Initiative's case analysis suggests that investigations into torture allegations increase when NGOs are

<sup>&</sup>lt;sup>16</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, para 81.

<sup>&</sup>lt;sup>17</sup> Criminal Procedure Code of the Kyrgyz Republic, Art. 95.

<sup>&</sup>lt;sup>18</sup>OSJI and Kyrgyzstan NGO Coalition against Torture litigation mapping, September 2013.

<sup>&</sup>lt;sup>19</sup> Conclusions and recommendations of the UN Committee against Torture: Kyrgyzstan, 18/11/99, 23rd session, 8 November 1999, para 74.

<sup>&</sup>lt;sup>20</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, para 81 (D).

<sup>&</sup>lt;sup>21</sup> *Ibid.*, para. 54.

involved in assisting the victims, only 8 criminal cases (out of 75) were in fact initiated under Article 305-1.<sup>22</sup>

The prosecutor's office is legally mandated to investigate allegations of torture and illtreatment. However, conflicts of interest hamper independent and effective investigations. The prosecutor's office generally asks the employees of local police stations to collect evidence. Such requests frequently lead to investigations undertaken by personnel in the same police station where the torture or ill-treatment allegedly took place.

In 2010, Kyrgyzstan experienced its worst violence since gaining independence in 1991.<sup>23</sup> Commencing in April 2010 with President Bakiev's ouster, and followed by further unrest in the south, reports consistently highlighted the frequency and gravity of arbitrary detention, torture, and ill-treatment by law enforcement bodies.<sup>24</sup> Between June 10 and 14, 2010 alone, violence between ethnic Kyrgyz and Uzbeks in southern Kyrgyzstan killed hundreds, injured thousands, destroyed more than 2,600 homes and caused the temporary mass exodus to Uzbekistan of nearly 100,000 ethnic Uzbeks from Kyrgyzstan's southern provinces.<sup>25</sup> A further 300,000 were internally displaced.<sup>26</sup>

The Independent International Commission of Inquiry into the Events in Southern Kyrgyzstan (KIC), commissioned by then Kyrgyz President Roza Otunbayeva, reported that "[t]he evidence presented ... shows that the ill-treatment of detainees by authorities in the first place of detention, irrespective of the precise location, has been almost universal."<sup>27</sup> The KIC has confirmed that the main methods of ill-treatment during this period included prolonged, severe beatings including with the handles of firearms; punching and kicking; and placing a plastic bag over the head of the detainee.<sup>28</sup> The UN High Commissioner for Human Rights received 68 complaints of torture in the context of investigations of the June 2010 violence, and stated that "[t]his is believed to be only a fraction of the real total."<sup>29</sup>

The European Court of Human Rights also recently examined the risk of torture facing ethnic Uzbek suspects in southern Kyrgyzstan. It recounted in detail the reports of abuse and discriminatory prosecutions targeted at the ethnic Uzbek population following the violence of June 2010.<sup>30</sup> Based on this evidence, the Court found that: "[T]he situation in the south of the country is characterised by torture and other ill-treatment of ethnic Uzbeks by law-enforcement officers, which increased in the aftermath of the June 2010

<sup>&</sup>lt;sup>22</sup> OSJI and Coalition of NGOs Against Torture litigation mapping.

<sup>&</sup>lt;sup>23</sup> See UNHCHR, Report on technical assistance and cooperation on human rights for Kyrgyzstan, UN Doc. UNGA/HRC/17/41, 1 April 2011; and Human Rights Watch, "Where is the Justice?" Interethnic Violence in Southern Kyrgyzstan and its Aftermath, 16 August 2010, available at http://www.hrw.org/en/reports/2010/08/16/where-justice-0.
<sup>24</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, para. 37.

<sup>&</sup>lt;sup>25</sup> Human Rights Watch, World Report 2011, at 449.

<sup>&</sup>lt;sup>26</sup> Report of the Kyrgyzstan Independent Commission of Inquiry, at ii.

<sup>&</sup>lt;sup>27</sup> Ibid., p. 56.

<sup>&</sup>lt;sup>28</sup> Ibid.

<sup>&</sup>lt;sup>29</sup> UN High Commissioner for Human Rights, Opening remarks at press conference, 10 July 2012, available at http://www.ohchr.org/en/NewsEvents/Pages/DisplayNews.aspx?NewsID=12338&LangID=E.

<sup>&</sup>lt;sup>30</sup> Makhmudzhan Ergashev v. Russia, ECtHR, Judgment of 16 October 2012, paras. 35-46.

events and has remained widespread and rampant, being aggravated by the impunity of law-enforcement officers. Despite the acknowledgment of the problem and measures taken by the country central authority, in particular the Prosecutor General, their efforts have so far been insufficient to change the situation."<sup>31</sup> Based on the "attested widespread and routine use of torture and other ill-treatment by law-enforcement bodies in the southern part of Kyrgyzstan in respect of members of the Uzbek community," the Court held that the extradition of an ethnic Uzbek suspect to Kyrgyzstan where he would be detained and prosecuted in Jalal-Abad province would violate Article 3 of the European Convention (the prohibition of torture).<sup>32</sup>

The failure to take meaningful steps to investigate police torture was also a feature of the aftermath of the June 2010 violence.<sup>33</sup> According to the UN Special Rapporteur on Torture, Kyrgyz authorities routinely flouted their responsibilities to address torture: "Despite numerous complaints and, in some cases, overwhelming evidence, Kyrgyz authorities have failed to meet their international obligation to promptly and thoroughly investigate and prosecute incidents of torture connected to the June violence."<sup>34</sup> The Special Rapporteur expressed his concern with regard to the "serious lack of sufficiently speedy, thorough and impartial investigations into allegations of torture and ill-treatment, as well as a lack of prosecution of alleged law enforcement officials."<sup>35</sup> Courts often ignored statements of defendants that their confessions were obtained through ill-treatment or torture—even where they showed visible signs of ill-treatment<sup>36</sup>—or have actively silenced defendants who attempted to complain of their abuse.<sup>37</sup>

During the Universal Periodic Review by the Human Rights Council in 2010, Kyrgyzstan received and accepted recommendations to "[s]trengthen its safeguards against torture;"<sup>38</sup> to "ensure the prompt, impartial and comprehensive investigation of all complaints involving the torture;"<sup>39</sup> and to "[e]stablish constitutional reforms that will guarantee the separation of powers, the rule of law, the independence of the judiciary."<sup>40</sup>

Notwithstanding these improvements, torture remains widespread and investigations remain ineffective.

#### C. Lack of judicial independence in addressing torture

In September 2005, the UN Special Rapporteur on the Independence of Judges visited Kyrgyzstan. He expressed concern "about a general failure to ensure prompt, impartial

<sup>&</sup>lt;sup>31</sup> *Ibid.*, para. 72.

<sup>&</sup>lt;sup>32</sup> *Ibid.*, paras 76-77.

<sup>&</sup>lt;sup>33</sup> Amnesty International, *Kyrgyzstan: Dereliction of Duty*, June 2012, pp. 11-12.

<sup>&</sup>lt;sup>34</sup> Human Rights Watch, *Distorted Justice Kyrgyzstan's Flawed Investigations and Trials*, p. 27.

<sup>&</sup>lt;sup>35</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, paras. 55 and 56.

<sup>&</sup>lt;sup>36</sup> Report of the Kyrgyzstan Independent Commission of Inquiry, p. 56; Human Rights Watch, *Distorted Justice Kyrgyzstan's Flawed Investigations and Trials*, p. 34; Human Rights Watch, *World Report 2012*.

<sup>&</sup>lt;sup>37</sup> UN Special Rapporteur on Torture, *Report on Mission to Kyrgyzstan*, UN Doc. A/HRC/19/61/Add.2, 21 February 2012, paras. 48 and 52.

<sup>&</sup>lt;sup>38</sup> Report of the Working Group on Universal Periodic Review. Kyrgyzstan. 16 June 2010, UN Doc. A/HRC/15/2, para 76.53.

<sup>&</sup>lt;sup>39</sup> *Ibid*, para. 76.4.

<sup>&</sup>lt;sup>40</sup> Ibid.

and full investigations into allegations of torture;"<sup>41</sup> concluded that, "the various limitations on the independence of the judiciary ... mean that judges regularly conduct proceedings in favour of the prosecution;"<sup>42</sup> and confirmed that the prosecutor's offices "play an extremely dominant role in the administration of justice." They "exercise supervisory powers and exert disproportionate influence over the pre-trial and trial stages of judicial proceedings."<sup>43</sup>

According to the Justice Initiative's case analysis, even if a victim complains about torture in court, no criminal case or an investigation is initiated. In 15 out of the 75 cases, a torture complaint was made during court proceedings; however, in the vast majority of these cases, the court did not have any reaction to the complaint.<sup>44</sup>

## III. Failure to provide effective remedies to victims, including through the implementation of UN treaty body views

According to the Committee against Torture, comprehensive reparations include restitution, compensation, rehabilitation, satisfaction and guarantees of non-repetition.<sup>45</sup> However, Kyrgyzstan's national legislation lacks a proper definition of "remedy" and the comprehensive reparations are not described in the law.

While national law, in theory, provides an opportunity to request rehabilitation and compensation, in actuality, the state provides no system of rehabilitation of torture victims. As noted by the Special Rapporteur, the Code of Criminal Procedure does not fully establish an enforceable right of the victim to fair and adequate compensation, including rehabilitation. The Special Rapporteur noted the absence of state-supported specialized rehabilitation services for victims.<sup>46</sup> With respect to compensation, under national law "the effective implementation for the right of torture victims to compensation is hampered by strict procedural requirements, given that the right to compensation is recognized only upon a judicial verdict or a resolution of the investigating body or prosecutor."<sup>47</sup>

Kyrgyzstan ratified the Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment (CAT) in September 1997; however, until now the

<sup>&</sup>lt;sup>41</sup> UN Special Rapporteur on the independence of judges and lawyers, *Report on Mission to Kyrgyzstan*, 18-22 September and 1 October 2005, UN Doc. E/CN.4/2006/52/Add.3, para. 29.

<sup>&</sup>lt;sup>42</sup> *Ibid.*, para. 51.

<sup>&</sup>lt;sup>43</sup> *Ibid*, at page 2; see also para. 76.

<sup>&</sup>lt;sup>44</sup> OSJI and Coalition of NGOs Against Torture litigation mapping. The court had no reaction in 12 of the 15 cases; in another, after the complaint of torture, the judge just announced a break. In the two remaining cases, the torture victims later repudiated their complaints of torture.

<sup>&</sup>lt;sup>45</sup> UNCAT, General Comment No. 3 on implementation of Article 14 by State Parties, 2012, para 2.

<sup>&</sup>lt;sup>46</sup>UN Special Rapporteur on the independence of judges and lawyers, *Report on Mission to Kyrgyzstan*, 5-13 December, UN Doc. A/HRC/19/61/Add.2, para. 32.

<sup>&</sup>lt;sup>47</sup> *Ibid*, para 33. Under p. 2, sp. 22 of Art. 50 of the Criminal Procedure Code, a victim can request moral damages compensation from a convict (in case there is already a conviction).

state has not recognized the competence of the Committee to examine individual communications under Article 22 of the Convention. To date, the Human Rights Committee has adopted its views on 14 communications, finding that Kyrgyzstan violated its obligations under the International Covenant on Civil and Political Rights.<sup>48</sup>

The pervasive lack of implementation constitutes a failure by the government to comply with its international law obligations.<sup>49</sup> It also represents a failure to comply with Article 41(2) of the Constitution of the Kyrgyz Republic, which states that, "in case International treaty bodies find that Kyrgyz Republic violated human rights and freedoms, the state shall take measures for restoration of the rights and compensation of damages." In March 2013, in response to an inquiry into implementation of the HRC's views, the Ministry of Foreign Affairs stated that the views are "just recommendations" and are "not mandatory" for the Kyrgyz Republic.<sup>50</sup>

Efforts of the Open Society Justice Initiative to obtain remedies for the family of Tashkenbai Moidunov illustrate the lack of implementation of the decisions of UN treaty bodies. After a dispute on the street, Tashkenbaj Moidunov was taken to a police station in Kyrgyzstan; an hour later he was dead. The UN Human Rights Committee found in 2011 that he had been killed in custody, and has called for a proper investigation, prosecution, and reparations.<sup>51</sup> The Justice Initiative has since filed two requests with the government to implement the Committee's decision and asked it to pay compensation. The state has refused to do so, however, and the claim is currently before the court. In response to the Justice Initiative's request, the state argued that the Committee's views cannot be considered to be "a newly discovered circumstance," which could be a ground for reopening the case. In the absence of such circumstances or new evidence, the case cannot be reopened.

Civil society organizations have suggested that the state introduce a notion of "new circumstances" to the Criminal Procedure code and include treaty body views as one such circumstance, and a ground for reopening a criminal case. This suggestion was also included in the Action Plan on Implementation of the UN Special Rapporteur on Torture recommendations. However, no such amendment has been adopted and all of the HRC decisions have yet to be implemented.

The Constitution of the Kyrgyz Republic gives a basis for courts to cite and apply international treaties: Article 6(3) states that ratified international human rights treaties

<sup>49</sup> See, e.g., Article 2(3)(a) of the ICCPR; Article (2) of CAT.

<sup>&</sup>lt;sup>48</sup> The Committee concluded in 6 cases that the state violated Article 7 (torture and other cruel, inhuman or degrading treatment or punishment) of the ICCPR, as well as violations of various safeguards including access to a lawyer. In 4 other cases, the Committee found violations of Article 6 (p.1) and Art. 2 (3) in conjunction with article 6 (1), when the Committee decided that the state is responsible for death of the victim and that there was no effective remedy.

<sup>&</sup>lt;sup>50</sup> Statement of the Ministry of Foreign Affairs #14-025/1336 dated 26 February 2013. In this Statement the MFA answered the Youth Human Rights Group to a question on what measures are being taken by the government in order to implement the views of the Human Rights Committee. In this document the Ministry stated that the views of the Committee have only a recommending character for the state and that the Optional protocol does not foresee an implementation mechanism or any sanctions for failure to implement the views.

<sup>&</sup>lt;sup>51</sup> Zhumbaeva (on behalf of Moidunov) v Kyrgyzstan, Merits, UN Doc CCPR/C/102/D/1756/2008, IHRL 1594 (UNHRC 2011), 19th July 2011, Human Rights Committee.

are an essential part of the national legal system. It further declares that, "International human rights treaties have a direct action and priority over other international treaties." Despite these norms, there are no known decisions where Kyrgyz courts have applied international human rights treaties in rendering their decisions.

## IV. The emblematic case of Azimjan Askarov

In June 2010, Azimjan Askarov, a well-known ethnic Uzbek human rights defender in Kyrgyzstan who focused on reporting police abuse, was taken to the police station after a police officer was killed during an outburst of ethnic violence in the Bazar-Korgon region of southern Kyrgyzstan. There, Mr. Askarov was repeatedly beaten, abused, and denied medical treatment on account of his human rights work. Mr. Askarov (as well as, on occasion, his lawyer) suffered attacks before and during the trial. After a flagrantly unfair trial, Mr. Askarov was sentenced to life in prison, a sentence which was upheld during an appeal that was marred by similar violations, and by the Supreme Court. He remains in prison today, where he is denied medical treatment for the effects of his torture and other serious medical conditions.

A. Failure to address torture during detention and trial

After Mr. Askarov was detained on 15 June 2010, he was charged with numerous crimes, and at the police station, he was humiliated and beaten. He was denied access to a lawyer and was repeatedly interrogated as the police attempted to coerce him into testifying against leaders of the Uzbek community. The police threatened to rape his wife and daughter in front of him. His detention was not registered for nearly 24 hours.

During his two-month detention, he had no access to a lawyer until a colleague visited him a week after he was detained and realized that he was being tortured. During his trial, the judge made no effort to protect defence counsel or maintain order in the courtroom. On the late afternoon after the first day of trial, 20 police officers beat Mr. Askarov and his co-defendants in the backyard of the police station for several hours.

Without considering any defence evidence, the District Court rendered a guilty verdict on all crimes charged and sentenced Mr. Askarov to life imprisonment. During and after the trial, Mr. Askarov was held in the police station, where he was again subject to abuse. On 10 November 2010, the Appeal Court upheld the decision of the District Court. In the Supreme Court of the Kyrgyz Republic, defence lawyers were able to file for the first time the witness statements that substantiated Mr. Askarov's version of events. Nonetheless, in December 2011, the Supreme Court upheld the verdict and sentence of life imprisonment against Mr. Askarov.

In December 2011 and February 2012, a renowned U.S.-based medical specialist examined Mr. Askarov in the prison in Bishkek upon the request of the Open Society Justice Initiative and Physicians for Human Rights. In her report, she confirmed that Mr. Askarov's injuries support his account of torture while in police custody. He needs immediate medical help for persistent visual loss, traumatic brain injury, and spinal injury. In addition, Mr. Askarov requires immediate evaluation for chest pain and shortness of breath, symptoms which are strongly suggestive of coronary artery disease and could be life threatening without immediate treatment. As of now, Mr. Askarov has not received adequate medical treatment. Currently, due to lack of medical treatment, his condition is deteriorating.

In November 2012, the Justice Initiative, together with Mr. Askarov's lawyer, filed a communication to the UN Human Rights Committee, arguing that the treatment suffered by Mr. Askarov violated multiple provisions of the International Covenant on Civil and Political Rights including, Article 2(3), and Articles 7, 9, 10, 14, 19 and 26.

With an appointment of the new deputy head of the state office of the execution of punishment, access to Mr. Askarov has become very limited. Open Society Justice Initiative efforts to undertake an independent health evaluation failed, as the doctor retained did not receive a permission to enter the prison facilities where Mr. Askarov is kept. In September 2013 the Justice Initiative representative also was refused to visit Mr. Askarov, even though it serves as Mr. Askarov's co-counsel before the HRC.

During and after Mr. Askarov's conviction, counsel filed several requests with the prosecutor's office to investigate the torture that Mr. Askarov was subjected to, but no criminal investigation took place. In denying the requests to investigate, the prosecutors repeatedly referred to a visit to Mr. Askarov while in police custody by a government commission, during which Mr. Askarov said – under pressure- that he had no complaints. To this day, the prosecutors continue to ignore all evidence provided by Mr. Askarov and his counsel about the torture he endured.

Although a significant number of defense witnesses are ready to give their testimonies, the prosecutor's office does not consider this new testimony to be newly discovered circumstances sufficient to reopen the criminal case. Despite the original unfair trial, in which none of the defense witnesses were able to testify, Mr. Askarov is still being imprisoned and his case is not being reopened.

Mr. Askarov's case exemplifies the widespread torture and discrimination of people of Uzbek ethnic origin following the ethnic violence in the country in 2010, as well as the lack of accountability for the perpetrators of the abuse.

## Annex

Communication	Committee's	Follow-up status	Dates
	decision		
Communication	7. The Human Rights	The State party	Views
No. 1547/2007,	Committee, acting	presented its	adopted on
Gunan	under article 5,	observations by note	27 October
	paragraph 4, of the	verbale of 29	2011
	Optional Protocol to	December 2011. It	
	the International	recalls the facts of the	Follow-up:
	Covenant on Civil	case extensively. It	A/67/40 (Vol.
	and Political Rights,	recalls that in 1999,	I)
	is therefore of the	Mr. Gunan was	
	view that the facts	charged for serious	
	before it disclose a	crimes, including	
	violation of the	murder; terrorism in	
	author's right	an organized group;	
	under article 9,	participation in a	
	paragraph 3, of the	criminal association;	
	Covenant.	and, inter alia, the	
	8. In accordance with	unlawful acquisition,	
	article 2, paragraph	possession and	
	3(a), of the	transmittal of	
	Covenant, the State	firearms, ammunition,	
	party is under an	explosives and	
	obligation to provide	explosive devices. On	
	the author with an	12 March 2001, the	
	effective remedy, in	Osh City Court	
	the form of	sentenced Mr. Gunan	
	appropriate	to death. This decision	
	compensation. The	was confirmed on	
	State party is also	appeal, on 18 May	
	under an obligation	2001, by the Osh	
	to take all necessary	Regional Court, and	
	steps to <b>prevent</b>	by the Supreme Court	
	similar violations	on 18 September	
	occurring in the	2001. The author's	
	future.	allegations regarding	
		the use of	
		psychological and	

physical process by
physical pressure by
the investigators were
examined by the
courts and were not
confirmed. According
to the State party,
these allegations
constituted a defence
strategy and an
attempt to avoid the
imputation of criminal
liability concerning
particularly serious
crimes. The State
party considers that
the author's
allegations in the
communication to the
Committee did not
correspond to reality.
It adds that it was not
possible to submit
more comprehensive
information, as
terrorism-related data
constitute a State
secret and cannot be
revealed. The State
party's submission
was sent to the author,
for comments, in
February 2012.
The Committee
considers the follow-
up dialogue ongoing,
while noting that, to
date, its
recommendation has
not been
satisfactorily
J

		implemented.	
Communication	9. The Human Rights	By notes verbales of	19 July 2011
No. 1756/2008,	Committee, acting	19 and 29 December	Follow-up:
Moidunov and	under article 5,	2011, the State party	A/67/40 (Vol.
Zhumbaeva	paragraph 4, of the	argued that the	I)
	Optional Protocol to	Committee's	_/
	the International	conclusions on the	
	Covenant on Civil	investigation of the	
	and Political Rights,	circumstances of the	
	is of the view that the	death of the author's	
	facts before it	son are based on the	
	disclose a violation	author's allegations	
	by Kyrgyzstan of	only, without	
	the author's son's	corroboration by other	
	rights under article	evidence. The State	
	6, paragraph 1, and	party explains that on	
	article 7, and of the	9 November 2004, the	
	author's rights	Prosecutor's Office	
	under article 2,	opened a criminal	
	paragraph 3 read in	case on the death of	
	conjunction with	the author's son in the	
	articles 6,	detention facilities of	
	paragraph 1 and 7,	the Department of	
	of the Covenant.	Internal Affairs of the	
	10. In accordance	Bazar-Korgon	
	with article 2,	District. As a result,	
	paragraph 3 (a), of	the senior inspector on	
	the Covenant, the	duty when the death	
	State party is under	occurred was charged	
	an obligation to	with abuse of power	
	provide the author	leading to a death of a	
	with an effective	person, with	
	remedy. The remedy	falsification of records	
	should include an	on the detention of the	
	impartial, effective	victim, and with	
	and thorough	negligence. On 21	
	investigation into	September 2005, the	
	the circumstances	Suzak District Court	
	of the author's	sentenced the officer	
	son's death,	for negligence causing	

prosecution of thos	se the death of a person.
-	-
responsible, and fu	
reparation	2005, the Supreme
including	Court of Kyrgyzstan
appropriate	retained the part
compensation. The	-
State party is also	"negligence" under
under an obligation	
to prevent similar	Criminal Code of
violations in the	Kyrgyzstan and
future.	annulled the rest of
	sentence. The police
	officer did not serve
	his sentence, in virtue
	of article 66 of the
	Criminal Code, given
	that he reached a
	reconciliatory
	settlement with the
	brother of the victim
	(recognized as a
	lawful representative
	of the interests of the
	victim by the
	investigation and in
	court). In the light of
	these considerations,
	the State party
	disagrees with the
	Committee's
	conclusion on the
	violation of the
	author's rights.
	The author's counsel
	provided
	comprehensive
	comments on the State
	party's observations
	on 13 February 2012.
	Counsel notes that, by
	counser notes that, by

usis sting the
rejecting the
Committee's Views
and by refusing to
provide victims with
an effective remedy,
the State party is
violating its
international
obligations to
cooperate in good
faith under the
Covenant. The State
party has also failed to
conduct an
independent and
effective investigation
into the torture and
death of Mr.
Moidunov. The
refusal to compensate
his relatives, despite a
formal request by
their lawyers, violated
a recently introduced
modification in the
Constitution obliging
the State party to
compensate
individuals if an
international body,
such as the
Committee, finds a
violation of their
rights. Counsel also
notes that the State
party has failed to
introduce any changes
to its legislation or
practices, to avoid
similar violations in

		future. Counsel's	
		submission was	
		transmitted to the	
		State party, for	
		observations, in	
		February 2012.	
		In October 2013 OSJI	
		together with Ms.	
		Jumabaeva's lawyer	
		filed moral damages	
		compensation claim to	
		the court. Ministry of	
		Finance is a	
		defendant.	
		The Committee	
		considers the follow-	
		up dialogue ongoing,	
		while noting that, to	
		date, its	
		recommendation has	
		not been	
		satisfactorily	
		implemented.	
Communication	8. The Human Rights	The State party	25 March
No. 1503/2006,	Committee, acting	presented its	2011
Akhadov	under article 5,	observations on 2	
	paragraph 4, of the	August 2011, in the	Follow-up:
	Optional Protocol to	form of submissions	A/67/40 (Vol.
	the International	prepared by various	I)
		rr	/
	Covenant on Civil	institutions, such as	,
			,
	Covenant on Civil	institutions, such as	,
	Covenant on Civil and Political Rights,	institutions, such as the Supreme Court,	
	Covenant on Civil and Political Rights, is of the view that the State party has <b>violated article 6</b> ,	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on	
	Covenant on Civil and Political Rights, is of the view that the State party has violated article 6, read in conjunction	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on the execution of	
	Covenant on Civil and Political Rights, is of the view that the State party has violated article 6, read in conjunction with article 14;	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on the execution of penalties, and the	
	Covenant on Civil and Political Rights, is of the view that the State party has violated article 6, read in conjunction with article 14; article 7 and article	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on the execution of penalties, and the Ministry of Internal	
	Covenant on Civil and Political Rights, is of the view that the State party has violated article 6, read in conjunction with article 14; article 7 and article 14, paragraph 3 (g);	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on the execution of penalties, and the Ministry of Internal Affairs. All	
	Covenant on Civil and Political Rights, is of the view that the State party has violated article 6, read in conjunction with article 14; article 7 and article	institutions, such as the Supreme Court, the Office of the Prosecutor General, the State Service on the execution of penalties, and the Ministry of Internal	

	e International	facts and proceedings	
	ovenant on Civil	related to the author's	
an	nd Political Rights.	case, without	
9.	Pursuant to article	addressing the	
2,	paragraph 3(a), of	Committee's Views.	
th	e Covenant, the	On 8 September 2011,	
Co	ommittee considers	the State party	
th	at the State party is	reiterated its previous	
ur	nder an obligation	observations, and	
to	provide the author	contended that the	
W	ith an effective	examination of the	
re	medy including:	criminal case file	
со	onducting full and	established that the	
th	orough	author's allegations	
in	vestigation into	contained in the	
	e allegations of	Committee's Views	
	orture and ill-	were not confirmed.	
tr	eatment and	The State party's	
in	itiating criminal	submissions were sent	
	roceedings against	to the author, for	
-	ose responsible	comments, on 10	
	or the treatment to	August and 15	
w	hich the author	September 2011,	
W	as subjected;	respectively.	
	onsidering his	The Committee	
	etrial in	considers the follow-	
co	onformity with all	up dialogue ongoing,	
	uarantees	while noting that, to	
U	nshrined in the	date, its	
	ovenant or his	recommendation has	
re	elease; and	not been	
	roviding the	satisfactorily	
-	uthor with	implemented.	
	opropriate	L	
-	eparation,		
	cluding		
	ompensation. The		
	tate party is also		
	nder an obligation		
	take steps to		

	prevent similar		
	violations occurring		
	in the future.		
Communications		Data of Stata partu'a	Views
	9. The Human Rights	Date of State party's	
No. 1369/2005,	Committee, acting	response: 15	adopted on
Kulov	under article 5,	November 2010	26 July 2010
	paragraph 4, of the	The State party	Follow-up:
	Optional Protocol to	contends that on 11	A/66/40
	the International	April 2005, on the	
	Covenant on Civil	basis of a submission	
	and Political Rights,	by the General	
	is of the view that the	Prosecutor's Office,	
	State party has	the Supreme Court of	
	violated articles 7;	Kyrgyzstan annulled	
	9, paragraphs 1, 3,	the author's sentences	
	and 4; and 14,	pronounced by the	
	paragraphs 1, 2, 3	Pervomai District	
	(b), (c), (d), (e), and	Court of Bishkek of 8	
	<b>5</b> , of the International	May 2002 and by the	
	Covenant on Civil	Bishkek City Court of	
	and Political Rights.	11 October 2002, and	
	10. In accordance	the Ruling of the	
	with article 2,	Supreme Court of	
	paragraph 3 (a), of	Kyrgyzstan of 15	
	the Covenant, the	August 2003, based	
	State party is under	on the absence of the	
	an obligation to	elements of corpus	
	provide the author	delicti in the author's	
	with an effective	acts. This, according	
	remedy including <b>the</b>	to the State party,	
	payment of	means that the author	
	adequate	is innocent, and	
	compensation and	entitles him to be	
	initiation of	granted full	
	criminal	rehabilitation and	
	proceedings to	includes a right to	
	establish	compensation for the	
	responsibility for	damages resulting	
	the author's ill-	from his criminal	
	treatment under	prosecution. The State	

article 7 of the	party further avalains	
	party further explains	
Covenant. The State	that pursuant to article	
party is also under an	378 of the Criminal	
obligation to prevent	Procedure Code,	
similar violations in	courts are entitled to	
the future.	decide whether they	
	need to invite a party	
	to be present when a	
	supervisory review of	
	a case is conducted,	
	but there is no	
	obligation for the	
	presence of the	
	parties. The State	
	party also contends	
	that the 1998 Criminal	
	Procedure Code	
	provided no judicial	
	control over decisions	
	to arrest individuals,	
	but that this was	
	attributed the	
	prosecutors. In order	
	to align its legislation	
	to the provisions of	
	the Covenant, the	
	State party amended	
	its legislation in 2004,	
	2007 and 2009.	
	The State party	
	submission was	
	transmitted to the	
	author, for comments,	
	on 24 November	
	2010. A reminder to	
	the author was sent on	
	21 February 2011. A	
	further reminder to the	
	author will be	
	prepared. The	
	prepared. The	

		Committee may wish	
		to await receipt of	
		further comments	
		prior to making a	
		decision on this	
		matter. <b>The Committee</b>	
		considers the follow-	
		up dialogue ongoing.	10 16 1
Communication	9. The Human Rights	The State party	10 March
No. 1312/2004,	Committee, acting	contends that the	2010
Latifulin	under article 5,	lawfulness and the	
	paragraph 4, of the	grounds for the	Follow-up:
	Optional Protocol to	author's conviction	A/66/40/Vol.I
	the International	were verified and	
	Covenant on Civil	confirmed by the	
	and Political Rights,	appeal court as well as	
	is of the view that the	under the supervisory	
	State party has	procedure. The law	
	violated articles 9,	does not require the	
	paragraphs 1 and 2,	obligatory presence of	
	of the International	a party during the	
	Covenant on Civil	examination of a case	
	and Political Rights.	under the supervisory	
	10. In accordance	proceedings. Pursuant	
	with article 2,	to changes in the	
	paragraph 3 (a), of	legislation in 2007,	
	the Covenant, the	article 169 (theft of	
	State party is under	others' property in a	
	an obligation to	particularly large	
	provide the author	amount) was excluded	
	with an effective	from the Criminal	
	remedy, in the form	Code. On this basis,	
	of <b>appropriate</b>	the author can request,	
	compensation. The	under section 387 of	
	State party is also	the Criminal	
	under an obligation	Procedure Code, to	
	to prevent similar	have his case re-	
	violations in the	examined in the light	
	future.	of the new	
	10,010,		

		Supreme Court to re-	
		examine his criminal	
		case, given the	
		legislative changes.	
		The State party	
		submission was	
		transmitted to the	
		author, for comments,	
		on 20 October 2010.	
		A reminder to the	
		author was sent on 21	
		February 2011. A	
		further reminder to the	
		author will be	
		prepared. The	
		Committee may wish	
		to await receipt of	
		further comments	
		prior to making a	
		decision on this	
		matter.	
		The Committee	
		considers the follow-	
Communication	9. The Human Rights	up dialogue ongoing.	18 March
Communication No. 1338/2005,	Committee, acting	Date of State party's response: 5 October	2010
Kaldarov	under article 5,	2010	Follow-up:
Kalualov	paragraph 4, of the	State party's	A/66/40/Vol.I
	Optional Protocol to	submission	74/00/40/ 101.1
	the International	The State party recalls	
	Covenant on Civil	the facts of the case in	
	and Political Rights,	extenso, repeating its	
	is therefore of the	previous submissions	
	view that the facts	on the admissibility	
	before it disclose a	and the merits of the	
	violation of the	communication. The	
		1	

under article 9,	was prepared jointly	
paragraph 3, of the	by the Ministry of	
Covenant.	Internal Affairs and	
10. In accordance	the Supreme Court of	
with article 2,	Kyrgyzstan.	
paragraph 3(a), of the	The State party also	
Covenant, the State	contends that the 1998	
party is under an	Criminal Procedure	
obligation to provide	Code provided no	
the author with an	judicial control over	
effective remedy, in	decisions to arrest	
the form of	individuals, but that	
	this was attributed the	
appropriate		
compensation, and to make such	prosecutors. In order	
	to align its legislation to the provisions of	
legislative changes	-	
as are necessary to	the Covenant, the	
avoid similar	State party amended	
violations in the	its legislation in 2004,	
future.	2007 and 2009.	
	The State party	
	submission was	
	transmitted to the	
	author, for comments,	
	on 18 October 2010.	
	A reminder to the	
	author was sent on 21	
	February 2011. A	
	further reminder to the	
	author will be	
	prepared.	
	The Committee may	
	wish to await receipt	
	of further comments	
	prior to making a	
	decision on this	
	matter.	
	The Committee	
	considers the follow-	
	up dialogue ongoing.	

Communication	10. The Human	Date of State party's	Views
No. 1275/2004,	Rights Committee,	response: 11	adopted on
Umetaliev and	acting under article	September 2009	21 May 2010
Tashtanbekova	5, paragraph 4, of the	The State party	
	Optional Protocol to	provides information	Follow-up:
	the International	from the General	A/65/40
	Covenant on Civil	Prosecutor's Office,	
	and Political Rights,	the Ministry of	
	is of the view that the	Finance, of Internal	
	facts before it	Affairs and the	
	disclose a violation	Supreme Court. All of	
	by Kyrgyzstan of	the information	
	Eldiyar Umetaliev's	provided relates to	
	rights under article	events and decisions	
	6, paragraph 1, and	which occurred prior	
	of the authors'	to the Committee's	
	rights under article	Views but to which	
	2, paragraph 3,	the Committee were	
	read together with	not made aware.	
	article 6, paragraph	The following	
	1, of the Covenant.	information was	
	11. Under article 2,	provided:	
	paragraph 3(a), of the	Mr. A. Umetaliev	
	Covenant, the State	brought an action	
	party is under an	before the Aksyisk	
	obligation to provide	District Court against	
	the authors with an	the State party for	
	effective remedy in	damages of 3 780 000	
	the form, inter alia,	som and moral	
	of an <b>impartial</b>	damages of 2 000 000	
	investigation in the	som for the death of	
	circumstances of	his son E. Umetaliev.	
	their son's death,	On 13 July 2005, the	
	prosecution of those	Aksyisk District Court	
	responsible and	refused to satisfy the	
	adequate	sum of 3 780 000 som	
	compensation. The	but was provided 1	
	State party is also	000 000 som for	
	under an obligation	moral damages. The	
	to prevent similar	author's claim before	

violations in the	the Supreme Court
future.	under the supervisory
	review procedure was
	dismissed on 26
	November 2004. The
	authors currently
	receive social
	allowances under, the
	Law on State
	Allowances in the
	Kyrgyz Republic,
	which provides for
	social assistance to
	family who lost
	individuals who were
	their main source of
	income. Moreover,
	according to the law,
	such individuals
	receive additional
	social allowances that
	amount to triple the
	size of the
	"guaranteed minimal
	monthly consumption
	standard". Under the
	Law of the Kyrgyz
	Republic, "On state
	social aid for the
	family members of the
	descendants and
	victims of the events
	of 17-18 March 2002
	in Aksyisk District of
	Zhalalabatsk Region
	of Kyrgyz Republic",
	which was adopted on
	16 October 2002 (№
	143), additional social
	support is provided to
I	1 f f f f f f f f f f f f f f f f f f f

the author's family.
On 29 March 2008,
the criminal case of E.
Umetaliev was
registered as a
separate proceeding
by the investigator
and was forwarded to
the Chief
Investigation
Department of the
Ministry of Internal
Affairs of the Kyrgyz
Republic. On 22 April
2008, the case was
forwarded to the
Department of
Internal Affairs in the
Zhalalabadsk Region
for further
investigation. On 15
April 2009, the South
Department of the
Prosecutor General's
Office entrusted this
case to the
Interregional
Department of
Ministry of Internal
Affairs. The
investigation is
ongoing. Proceedings
were instituted against
a number of officials
of the republic. Mr
.Dubanaev was tried
by the Court Martial
of the Bishkek
Garrison, under
Art.304 Part 4, 30-315

af the Original Octo
of the Criminal Code
but on 23 October
2007 was acquitted
due to failure of
evidence. In the same
verdict,
Kudaibergenov Z. was
found guilty, under
Art.305 Part 2
Paragraph.5 of the
Criminal Code, and
Tokobaev K. under
Art.305 Part 2
Paragraph 5 and
Art.315 of the
Criminal Code, and
each of them were
sentenced to 5 years
of a suspended
sentence with a
probation period of 2
years. Moreover,
Kudaibergenov was
deprived from taking
an executive position
in the Prosecutor
General's Office for
the subsequent 5
years. On 20 May
2008, the Court
reviewed the
sentences of both
Kudaibergenov Z. and
Tokobaev K.,
reducing them to 4
years and the
probation period to 1
year. (The State party
does not provide an
explanation of the

		reasons behind the	
		convictions. – articles	
		only – but it would	
		appear that Art.304	
		Part 4 relates to Abuse	
		of Office that caused	
		grave consequences,	
		Art.305 Part 2 (5)	
		Excess of authority or	
		official powers that	
		caused grave	
		consequences and	
		Art.315 Forgery in	
		Office).	
		The follow-up	
		dialogue is ongoing.	
Communications	13. The Human	Date of State party's	16 July 2008
Nos. 1461/2006,	Rights Committee,	response: 12 January	-
1462/2006,	acting under article	2009	Follow-up:
1476/2006 and	5, paragraph 4, of the	The State party did	A/65/40
1477/2006,	Optional Protocol to	not respond on the	
Maksudov,	the International	admissibility and	
Rakhimov,	Covenant on Civil	merits of this	
Tashbaev,	and Political Rights,	communication. The	
Pirmatov	is of the view that the	State party responds	
	facts before it	on the Views as	
	disclose a violation	follows. It submits	
	by Kyrgyzstan of	that none of the	
	the authors' rights	individuals extradited	
	under article 9,	were sentenced to	
	paragraph 1; article	death and that the	
	6, paragraph 2, and	Committee's fear in	
	article 7, read alone	this regard was	
	and together with	unfounded. The fact	
	article 2, of the	that the warrant for	
	Covenant. The	Mr. Maksudov's	
	Committee reiterates	detention was issued	
	its conclusion that	by Andijan provincial	
	the State party also	court on 29 May 2005	
	breached its	and that the	
	oreaction its	and that the	

obligations under	lawfulness of his	
article 1 of the	remand in custody	
Optional Protocol.	was not reviewed by a	
14. In accordance	court or a procurator,	
with article 2,	is explained as	
paragraph 3(a), of the	follows: Mr.	
Covenant, the State	Maksudov was taken	
party is under an	into custody on 16	
obligation to provide	June 2005 and was	
the authors with an	handed over to the	
effective remedy,	law enforcement	
including adequate	authorities on 9	
compensation. The	August 2006;	
State is requested to	however, questions	
put in place effective	relating to the	
measures for the	lawfulness of	
monitoring of the	detention in custody	
situation of the	only had to be	
authors of the	referred to the courts	
communication. The	according to Kyrgyz	
State party is urged	legislation after 3 July	
to provide the	2007. Pursuant to the	
Committee with	Minsk Convention on	
updated information,	judicial assistance and	
on a regular basis, of	legal relations in civil,	
the authors' current	family and criminal	
situation. The State	cases of 22 January	
party is also under an	1993, it was possible	
obligation to prevent	to take a person into	
similar violations in	custody on the basis	
the future.	of a decision by a	
	competent body of the	
	requesting State; at	
	that time, Kyrgyz	
	criminal procedure	
	law did not require	
	detention orders by	
	the competent bodies	
	of a requesting State	
	to be reviewed by a	
	to be reviewed by a	

procurator. Thus,
according to the State
party, there were no
breaches of the law in
connection with the
detention of the
authors. As for the
Committee's doubts
about the Kyrgyz
authorities' ability to
guarantee the safety in
Uzbekistan of the
authors after
extradited, it should
be noted that the
provision of such
guarantees would be
regarded as an
encroachment on
Uzbekistan's
sovereignty. Should
the Committee desire
further information
about the health of the
persons extradited, it
should address an
appropriate enquiry to
the Office of the
Procurator-General of
the Republic of
Uzbekistan.
According to the State
party, in extraditing
the four authors to
Uzbekistan, the Office
of the Procurator-
General of the Kyrgyz
Republic strictly
complied with its
obligations under

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international treaties.
Moreover, it should
be noted that since the
extradition of the
authors, the Office has
taken no further
extraditions in
connection with the
Andijan events. The
administrative and
financial division of
the Supreme Court
upheld (no date
provided) the rulings
of Bishkek inter-
district court and the
administrative and
financial division of
Bishkek municipal
court on the appeals
lodged by Messrs.
Maksudov,
Rakhimov, Tashbaev
and Pirmatov against
the decision of 26 July
2005 by the Migration
Service Department of
the Kyrgyz Ministry
of Foreign Affairs to
deny them refugee
status. After
considering the
Migration Service
Department's grounds
for refusing the
aforementioned
Uzbek citizens
refugee status, the
administrative and
financial division of

		the Supreme Court	
		concluded that article	
		1, F. (b), of the 1951	
		Convention relating to	
		the Status of Refugees	
		had been lawfully and	
		validly applied when	
		considering their	
		petitions. Under	
		Kyrgyz civil	
		procedural law, the	
		decisions of the	
		Supreme Court enter	
		into force as soon as	
		they are adopted, are	
		final and are not	
		subject to appeal.	
		Author's comments:	
		None	
		The dialogue is	
		ongoing.	
1402/2005,	9. The Human Rights	Previous follow-up	29 March
Krasnov	Committee, acting	information: A/66/40	2011
1	under article 5,	(Vol. I), chap. VI, pp.	
	paragraph 4, of the	142–143	Follow-up:
	Optional Protocol to	On 8 September 2011,	A/67/40
1	the International	the State party	
	Covenant on Civil	reiterated its previous	
	and Political Rights,	observations and	
	is of the view that the	provided a	
	facts before it	compilation of	
	disclose a violation	submissions prepared	
1	by the State party	by its Supreme Court,	
	of article 7; article	the State Service on	
	9, paragraph 2; and	the execution of	
	article 14,	penalties, the Ministry	
		•	
	paragraphs 1, and 3	of Internal Affairs,	
	paragraphs 1, and 3 (b) and 3 (c), of the	of Internal Affairs, and the Office of the	
		,	

		• • • •	,
	with article 2,	in detail the criminal	
	paragraph 3(a), of the	proceedings	
	Covenant, the State	concerning Mr.	
	party is under an	Krasnov. The State	
	obligation to provide	party concludes that	
	the author's son with	the examination of the	
	an effective remedy,	criminal case file	
	including a <b>review of</b>	established that the	
	his conviction	author's allegations	
	taking into account	contained in the	
	of the provisions of	Committee's Views	
	the Covenant, and	were not confirmed.	
	appropriate	The State party's	
	compensation. The	submission was sent	
	State party is also	to the author, for	
	under an obligation	comments, on 15	
	to prevent similar	September 2011.	
	violations in the	The Committee will	
	future	await receipt of	
		further information in	
		order to finally decide	
		on the matter.	
		The Committee	
		considers the follow-	
		up dialogue ongoing,	
		while noting that, to	
		date, its	
		recommendation has	
		not been	
		satisfactorily	
		implemented.	
Communication	7. The Human Rights	-	27 October
No. 1547/2007,	Committee, acting		2011
Torobekov	under article 5,		
	paragraph 4, of the		
	Optional Protocol to		
	the International		
	Covenant on Civil		
	and Political Rights,		
	is therefore of the		

 view that the facts	
before it disclose a	
violation of the	
author's right	
under article 9,	
paragraph 3, of the	
Covenant.	
8. In accordance with	
article 2, paragraph	
3(a), of the	
Covenant, the State	
party is under an	
obligation to provide	
the author with an	
effective remedy, in	
the form of	
appropriate	
compensation. The	
State party is also	
under an obligation	
-	
to take all necessary	
steps to prevent	
similar violations	
occurring in the	
future.	

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