Intersex Genital Mutilations
Human Rights Violations Of Children
With Variations Of Reproductive Anatomy

HUMAN RIGHTS FOR HERMAPHRODITES TOO!

NGO Report (for LOI)
to the 5th to 6th Report of Ukraine on the
Convention on the Rights of the Child (CRC)
Executive Summary

All typical forms of Intersex Genital Mutilation are still practised in Ukraine, both in public University hospitals and in private clinics, facilitated and paid for by the State party via the public health system. Parents and children are misinformed, kept in the dark, sworn to secrecy, kept isolated and denied appropriate support.

Ukraine is thus in breach of its obligations under CRC to (a) take effective legislative, administrative, judicial or other measures to prevent harmful practices on intersex children causing severe mental and physical pain and suffering of the persons concerned, and (b) ensure access to redress and justice, including fair and adequate compensation and as full as possible rehabilitation for victims, as stipulated in CRC art. 24 para. 3 in conjunction with the CRC-CEDAW Joint general comment No. 18/31 “on harmful practices”.

This Committee has consistently recognised IGM practices to constitute a harmful practice under the Convention in Concluding Observations.

In total, UN treaty bodies CRC, CEDAW, CAT, CCPR and CRPD have so far issued 49 Concluding Observations recognising IGM as a serious violation of non-derogable human rights, typically obliging State parties to enact legislation to (a) end the practice and (b) ensure redress and compensation, plus (c) access to free counselling. Also, the UN Special Rapporteurs on Torture (SRT) and on Health (SRH), the UN High Commissioner for Human Rights (UNHCHR), the World Health Organisation (WHO), the Inter-American Commission on Human Rights (IACHR), the African Commission on Human and Peoples’ Rights (ACHPR) and the Council of Europe (COE) recognise IGM as a serious violation of non-derogable human rights.

Intersex people are born with Variations of Reproductive Anatomy, including atypical genitals, atypical sex hormone producing organs, atypical response to sex hormones, atypical genetic make-up, atypical secondary sex markers. While intersex people may face several problems, in the “developed world” the most pressing are the ongoing Intersex Genital Mutilations, which present a distinct and unique issue constituting significant human rights violations.

IGM practices include non-consensual, medically unnecessary, irreversible, cosmetic genital surgeries, and/or other harmful medical procedures that would not be considered for “normal” children, without evidence of benefit for the children concerned. Typical forms of IGM include “masculinising” and “feminising”, “corrective” genital surgery, sterilising procedures, imposition of hormones, forced genital exams, vaginal dilations, medical display, involuntary human experimentation and denial of needed health care.

IGM practices cause known lifelong severe physical and mental pain and suffering, including loss or impairment of sexual sensation, painful scarring, painful intercourse, incontinence, urethral strictures, impairment or loss of reproductive capabilities, lifelong dependency of artificial hormones, significantly elevated rates of self-harming behaviour and suicidal tendencies, lifelong mental suffering and trauma, increased sexual anxieties, and less sexual activity.

For more than 25 years, intersex people have denounced IGM as harmful and traumatising, as western genital mutilation, as child sexual abuse and torture, and called for remedies.

This NGO Report has been compiled by StopIGM.org / Zwischengeschlecht.org, an international intersex NGO. It contains Suggested Questions (see p. 11).
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A. Introduction

1. Ukraine: Intersex Human Rights and State Report

IGM practices are known to cause severe, lifelong physical and psychological pain and suffering, and have been repeatedly recognised by multiple UN treaty bodies including CRC as constituting a harmful practice, violence, and cruel, inhuman or degrading treatment. However, intersex and IGM were not mentioned in the 5th and 6th Ukrainian State Report.

This Thematic NGO Report demonstrates that the current and ongoing harmful medical practices on intersex children in Ukraine – advocated, facilitated and paid for by the State party, and perpetrated both by public University hospitals and private clinics – constitute a serious breach of Ukraine’s obligations under the Convention.

2. About the Rapporteurs

This NGO report has been prepared by the international intersex NGO StopIGM.org:

- StopIGM.org / Zwischengeschlecht.org is an international intersex human rights NGO based in Switzerland, working to end IGM practices and other human rights violations perpetrated on intersex people, according to its motto, “Human Rights for Hermaphrodites, too!” According to its charter, StopIGM.org works to support persons concerned seeking redress and justice and regularly reports to relevant UN treaty bodies, often in collaboration with local intersex persons and organisations, substantially contributing to the so far 49 Treaty body Concluding Observations recognising IGM as a serious human rights violation.

In addition, the Rapporteurs would like to acknowledge the work of Julia Pustovit and Egalite Intersex Ukraine.

3. Methodology

This thematic NGO report is a localised update to the 2019 CRC Portugal NGO Report (for Session) by the same Rapporteurs.

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7. https://intersexukraine.org/
B. IGM in Ukraine: State-sponsored and pervasive, Gov fails to act

1. Overview: IGM practices in Ukraine: Pervasive and unchallenged

In **Ukraine**, same as in the **states** of **Austria** (CRC/C/AUT/CO/5-6, para 27(a)-(b); CAT/C/AUT/CO/6, paras 44-45), **Germany** (CEDAW/C/DEU/CO/7-8, paras 23-24; CAT/C/DEU/CO/5, para 20; CRPD/C/DEU/CO/1, paras 37-38), and **Switzerland** (CRC/C/CHE/CO/2-4, paras 42-43; CEDAW/C/CHE/CO/4-5, paras 38-39; CAT/C/CHE/CO/7, para 20; CCPR/C/CHE/CO/4, paras 24-25), and in **many more State parties**,⁹ there are

- **no legal or other protections** in place to **prevent all IGM practices** as stipulated in art. 24(3) and the CRC-CEDAW Joint General Comment No. 18/31,

- **no legal measures** in place to ensure **access to redress and justice** for adult IGM survivors,

- **no legal measures** in place to ensure the **accountability** of all IGM perpetrators and accessories,

- **no measures** in place to ensure **data collection** and **monitoring** of IGM practices.

2. Most Common IGM Forms advocated by and perpetrated in Ukraine

To this day, in Ukraine all forms of IGM practices remain widespread and ongoing, persistently **advocated, prescribed and perpetrated** in the state funded **University hospitals** and in **private clinics**.

Currently practiced forms of IGM in Ukraine include:

a) **IGM 3 – Sterilising Procedures:**

- Castration / “Gonadectomy” / Hysterectomy / Removal of “Discordant Reproductive Structures” / (Secondary) Sterilisation Plus arbitrary imposition of hormones ¹⁰

The **Ukranian Urological Association (Асоціація Урологів України)** is associated with the European Association of Urology (EAU)¹¹ and the European Society for Paediatric Urology (ESPU). ¹² The “**ESPU/SPU standpoint on the surgical management of Disorders of Sex Development (DSD)**”¹³ in turn advocates “gonadectomies”:

> “*Testes are either brought down in boys or removed if dysgenetic with tumour risk or in complete androgen insensitivity syndrome or 5 alpha reductase deficiency. Testicular prostheses can be inserted at puberty at the patient’s request.*”

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⁹ Currently we count **49 UN Treaty body Concluding Observations** explicitly condemning IGM practices as a serious violation of non-derogable human rights, see:

http://stop.genitalmutilation.org/post/IAD-2016-Soon-20-UN-Reprimands-for-Intersex-Genital-Mutilations

¹⁰ For general information, see 2016 CEDAW NGO Report France, p. 47.


¹¹ The Ukranian Urological Association also endorses all EAU Guidelines, see current 2019 EAU Guidelines, p. 5,


¹² The Ukranian Urological Association also endorses the ESPU/EAU “Paediatric Urology” Guidelines included in the EAU Guidelines, see ibid., p. 5

Also, the “2016 Global Disorders of Sex Development Consensus Statement”,¹⁴ which is co-authored by the “ESPU/SPU standpoint” co-authors Prof Dr Piet Hoebeke and Prof Dr Pierre Mouriquand and refers to the “ESPU/SPU standpoint”, advocates “gonadectomy” – even when admitting “low” cancer risk for CAIS (and despite explicitly acknowledging CRC/C/CHE/CO/2-4)¹⁵.

**Table 2. GCC risk: clinical management**

<table>
<thead>
<tr>
<th>Gender</th>
<th>Male</th>
<th>Female</th>
<th>Unclear gender</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gonadal dysgenesis (45,X/46,XY)</td>
<td>Undescended testes – Orchioepxy with biopsy</td>
<td>Bilateral gonadectomy at diagnosis</td>
<td>Low threshold for gonadectomy if ambiguous genitalia</td>
</tr>
<tr>
<td>– Self-examination</td>
<td></td>
<td></td>
<td>If intact, gonadectomy depends on gender identity</td>
</tr>
<tr>
<td>– Annual ultrasound (post-puberty)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Post-pubertal biopsy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>– Based on ultrasound and results of first biopsy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>– If CIS becomes GB → gonadectomy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undervirilization (46,XY; partial AIS, complete AIS, testosterone synthesis disorders)</td>
<td>Undescended testes – Orchioepxy with biopsy</td>
<td>Partial AIS and testosterone synthesis disorders – Prepubertal gonadectomy</td>
<td>Partial AIS and testosterone synthesis disorders – Bilateral biopsy</td>
</tr>
<tr>
<td>– Self-examination</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>– Annual ultrasound (post-puberty)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Post-pubertal biopsy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>– Bilateral, CIS → gonadectomy/irradiation</td>
<td>Complete AIS – Postpubertal gonadectomy or follow-up</td>
<td>Low threshold for gonadectomy</td>
<td></td>
</tr>
<tr>
<td>Repeat biopsy at 10 years of age</td>
<td></td>
<td></td>
<td>Intensive psychological counseling and follow-up</td>
</tr>
<tr>
<td>– Consider gonadectomy to avoid gynecostasia</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>or if on testosterone supplementation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>– GCC risk low, allow spontaneous puberty</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

No data are available on the value of cryopreservation or safety if a precursor lesion for GCC is present.

Source: Lee et al., in: Horm Res Paediatr 2016;85:158-180, at 174

**b) IGM 2 – “Feminising Procedures”: Clitoris Amputation/“Reduction”, “Vaginooplasty”, “Labiaplasty”, Dilatation**¹⁶

The Ukrainian Urological Association (Асоціація Урологів України) endorses the current 2019 Guidelines of the European Association of Urology (EAU),¹⁷ which include the current 2019 ESPU/EAU “Paediatric Urology” Guidelines¹⁸ of the European Society for Paediatric Urology (ESPU) and the European Association of Urology (EAU) (see p. 14). In chapter 3.16 “Disorders of sex development”,¹⁹ despite admitting that “Surgery that alters appearance is not urgent” ²⁰ and that “adverse outcomes have led to recommendations to delay unnecessary [clitoral] surgery to an age when the patient can give inform consent”, ²¹ the ESPU/EAU Guidelines nonetheless explicitly refuse to postpone surgery unless “in emergency conditions”, but in contrary insist to continue with non-emergency genital surgery (including partial clitoris amputation) on young children based on “social and emotional conditions” and substituted decision-making by “parents and caregivers implicitly act[ing] in the best interest of their children” and making “well-informed decisions […] on their behalf”, and further explicitly

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¹⁵ Ibid., at 180 (fn 111)
¹⁸ [https://uroweb.org/guideline/paediatric-urology/](https://uroweb.org/guideline/paediatric-urology/)
¹⁹ [https://uroweb.org/guideline/paediatric-urology/#3_16](https://uroweb.org/guideline/paediatric-urology/#3_16)
²⁰ [https://uroweb.org/guideline/paediatric-urology/#3_16](https://uroweb.org/guideline/paediatric-urology/#3_16)
²¹ Ibid.
refusing “prohibition regulations” of unnecessary early surgery, 22 referring to the 2018 ESPU Open Letter to the Council of Europe (COE), 23 which further invokes parents’ “social, and cultural considerations” as justifications for early surgery (p. 2).

Accordingly, a presentation at the “VII International scientific and practical conference on ‘Minimal invasive pediatric surgery & urology 2019’” including “Live surgery” at the Oberig Clinic in Kiev featured a presentation titled “Surgical management of female genital organs developmental anomalies in infants and adolescents”. 24

And a 2016 blog post “Features of adrenogenital syndrome in children of different ages” on the homepage of the Bukovinian State Medical University prescribes for Congenital Adrenal Hyperplasia (CAH). 25

“Surgical treatment

Treatment of congenital forms of adrenogenital syndrome may include performing plastic surgery to form external genitals – resection of the clitoris, opening of the urogenital sinus, and the formation of the labia minora. Surgical correction, feminisation, is performed no earlier than a year after the start of treatment with glucocorticosteroids. During the operation, the dose of hormones is increased. ”

And a 2019 slide lecture for students in the Repository of the Kharkiv National Medical University titled “Anomalies of development, incorrect position of female genitals” prescribes for “Female Pseudohermaphroditism” (slide 23). 26

Treatment

- Amputation of the clitoris and the urogenital dissection sinuses in combination with glucocorticoid therapy"

c) IGM 1 – “Masculinising Surgery”: Hypospadias “Repair” 27

The Ukrainian Urological Association (Асоціація Урологів України) endorses the current 2019 Guidelines of the European Association of Urology (EAU), 28 which include the current 2019 ESPU/EAU “Paediatric Urology” Guidelines 29 of the European Society for Paediatric Urology (ESPU) and the European Association of Urology (EAU) (see p. 14). In chapter 3.5

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22 Ibid.
24 https://en.surgeryconf.info/program
25 https://www.bsmu.edu.ua/blog/4397-osoblivosti-adrenogenitalnogo-sindromu-v-ditey-riznogo-viku/
26 http://repo.knmu.edu.ua/bitstream/123456789/22358/1/%D0%90%D0%BD%D0%BE%D0%BC%D0%B0%D0%BB%D1%96%D1%97%20%D1%80%D0%BE%D0%B7%D0%B2%D0%B8%D1%82%D0%BA%D1%83%20%D1%82%D0%20-%D0%B5%D0%BF%D1%81%20%D0%B0%20%D0%B2%D0%B8%D0%BB%D1%8C%D0%BD%D1%96%20%D0%BF%20%D0%BE%20%D0%BE%20%D0%B6%20%D0%B5%20%D0%B0%20%D0%B3%20%D0%B8%20%D0%B1%20%D0%BD%20%D1%8F%20%D0%96%20%A1%20%D0%9E.pdf
29 https://uroweb.org/guideline/paediatric-urology/
“Hypospadias”, 30 the ESPU/EAU Guidelines’ section 3.5.5.3 “Age at surgery” nonetheless explicitly promotes, “The age at surgery for primary hypospadias repair is usually 6-18 (24) months.” 31 – despite admitting to the “risk of complications” 32 and “aesthetic[…]” and “cosmetic” justifications. 33

Accordingly, the Oberig Clinic in Kiev offers on its homepage for “Hypospadias”. 34

“The best age for surgical treatment of hypospadias is 10-18 months. Sometimes, prior to surgery, a course of hormone therapy is conducted, the purpose of which is to increase the size of the cavernous bodies and the amount of skin and plastic material.”

And the Dobrobut Hospital in Kiev offers on its homepage for “Hypospadias”. 35

“Radical surgery is used to eliminate the abnormality. When diagnosed with hypospadias, the operation must be performed at an early age (from 6 months to 3-4 years). The earlier the surgical treatment is performed, the less likely the child is to retain negative memories that can lead to psychological problems.”

And the Babykrok Clinic associated with the Zaporizhia State Medical University offers on its homepage “Hypospadias. Disease of the genitals of boys”. 36

“Treatment of hypospadias

Hypospadias, as a congenital abnormality of the urethra, are treated only promptly. The best age for surgical treatment is 18-24 months of life, when it is still possible to ensure the normal development of cavernous bodies.

Currently, surgical treatment is performed in one stage. The exception is severe proximal forms with the location of the meatus on the scrotum or perineum, when it is necessary to resort to two-stage surgery.

The tasks of reconstructive plastic correction are:

1. elimination of penile deformity;
2. reconstruction of the missing part of the meatus, which should not lag behind the penis in development as the child grows;
3. the external opening of the urinary canal should open at the top of the penis head and be located longitudinally, to ensure a direct stream of urine without deviations and splashing;
4. correction of cosmetic defects to prevent psychosocial maladaptation of the patient.”

3. Lack of Independent Data Collection and Monitoring

With no statistics available on intersex births, let alone surgeries and costs, and perpetrators, governments and health departments colluding to keep it that way as long as anyhow

30 https://uroweb.org/guideline/paediatric-urolgy/#3_5
31 https://uroweb.org/guideline/paediatric-urolgy/#3_5_5_3
32 https://uroweb.org/guideline/paediatric-urolgy/#3_5_5_1
33 Ibid.
34 https://oberig.ua/diseases/gipospadiya-i-epispadiya/
36 http://babykrok.com.ua/p_194.html
possible, persons concerned as well as civil society lack possibilities to effectively highlight and monitor the ongoing mutilations. What’s more, after realising how intersex genital surgeries are increasingly in the focus of public scrutiny and debate, perpetrators of IGM practices respond by suppressing complication rates, as well as refusing to talk to journalists “on record”.

Also in Ukraine, there are no official statistics on intersex births and on IGM practices available.

4. Obstacles to redress, fair and adequate compensation

Also in Ukraine the statutes of limitation prohibit survivors of early childhood IGM practices to call a court, because persons concerned often do not find out about their medical history until much later in life, and severe trauma caused by IGM practices often prohibits them to act in time once they do.\footnote{Globally, no survivor of early surgeries ever managed to have their case heard in court. All relevant court cases (3 in Germany, 1 in the USA) were either about surgery of adults, or initiated by foster parents.} So far, in Ukraine there was no case of a victim of IGM practices succeeding in going to court, despite survivors criticising the practice in public.

This situation is clearly not in line with Ukraine’s obligations under the Convention.
C. Suggested Questions for the LOI

The Rapporteurs respectfully suggest that in the LOI the Committee asks the Ukrainian Government the following questions with respect to the treatment of intersex children:

Harmful practices: Intersex Genital Mutilation

- How many non-urgent, irreversible surgical and other procedures have been undertaken on intersex minors? Please provide detailed statistics on sterilising, feminising, and masculinising procedures, disaggregated by age group and diagnosis.

- Does the State party plan to stop this practice? If yes, what measures does it plan to implement, and by when?

- Please indicate which criminal or civil remedies are available for intersex people who have undergone involuntary sterilisation or unnecessary and irreversible medical or surgical treatment when they were children, and whether these remedies are subject to any statute of limitations?

- Please indicate which means of rehabilitation are available for intersex people who have undergone involuntary procedures?

- Please indicate which means of psychosocial support, including peer support, are available for intersex children and their families?
Annexe 1 – IGM Practices in Ukraine as a Violation of CRC

1. The Treatment of Intersex Children in Ukraine as Harmful Practice and Violence

a) Harmful Practice (art. 24(3) and JGC No. 18) 38

Article 24 para 3 CRC calls on states to abolish harmful “traditional practices prejudicial to the health of children”. While the initial point of reference for the term was the example of Female Genital Mutilation/Cutting (FGM/C), the term consciously wasn’t limited to FGM/C, but meant to include all forms of harmful, violent, and/or invasive traditional or customary practices. 39

This Committee has repeatedly considered IGM as a harmful practice, and the CRC-CEDAW Joint General Comment No. 18/31 on harmful practices as applicable. 40

Also CEDAW has repeatedly considered IGM as a harmful practice, and the CRC-CEDAW Joint General Comment/Recommendation No. 18/31 on harmful practices as applicable. 41

Harmful practices (and inhuman treatment) have been identified by intersex advocates as the most effective, well established and applicable human rights frameworks to eliminate IGM practices and to end the impunity of the perpetrators. 42

The CRC-CEDAW Joint General Comment/Recommendation No. 18/31 “on harmful practices” “call[s] upon States parties to explicitly prohibit by law and adequately sanction or criminalize harmful practices, in accordance with the gravity of the offence and harm caused, provide for means of prevention, protection, recovery, reintegration and redress for victims and combat impunity for harmful practices” (para 13).

Particularly, the Joint General Comment/Recommendation further underlines the need for a “Holistic framework for addressing harmful practices” (paras 31–36), including “legislative, policy and other appropriate measures that must be taken to ensure full compliance with [state parties’] obligations under the Conventions to eliminate harmful practices” (para 2), as well as “Data collection and monitoring” (paras 37–39) “Legislation and its enforcement” (paras 40–55), particularly:

40 CRC/C/CHE/CO/2-4, paras 42-43; CRC/C/CHL/CO/4-5, paras 48-49; CRC/C/FRA/CO/5, paras 47-48; CRC/C/IRL/CO/3-4, paras 39-40; CRC/C/NPL/CO/3-5, paras 41-42; CRC/C/GBR/CO/5, paras 46-47; CRC/C/NZL/CO/5, paras 25+15; CRC/C/ZAF/CO/2, paras 39-40+23-24; CRC/C/DNK/CO/5, paras 24+12; CRC/C/ESP/CO/5-6, para 24; CRC/C/ARG/CO/5-6, para 26; CRC/C/ITA/CO/5-6, para 23; CRC/C/BEL/CO/5-6, paras 25(b)+26(e); CRC/C/MLT/CO/3-6, paras 28-29; CRC/C/AUS/CO/5-6, paras 25(b)+26(e); CRC/C/PRT/CO/5-6, paras 28(b); CRC/C/AUT/CO/5-6, para 27(a)-(b)
41 CEDAW/C/FRA/CO/7-8, paras 18e-f+19e-f; CEDAW/C/CHE/CO/4-5, paras 24-25, 38-39; CEDAW/C/NLD/CO/6, paras 21-22, 23-24; CEDAW/C/DEU/CO/7-8, paras 23-24; CEDAW/C/IRL/CO/6-7, paras 24-25; CEDAW/C/CHL/CO/7, paras 22-23, 12(d)-13(d), 14(d)-15(d); CEDAW/C/LUX/CO/6-7, paras 27b-c+28b-c; CEDAW/C/MEX/CO/9, para 21-22; CEDAW/C/NZL/CO/8, paras 23(c)-24(c); CEDAW/C/AUS/CO/8, paras 25(c)-26(c); CEDAW/C/LIE/CO/5, paras 35+36(c); CEDAW/C/NPL/CO/6, paras 18(c)-19(c)
“adequate civil and/or administrative legislative provisions” (para 55 (d))
“provisions on regular evaluation and monitoring, including in relation to implementation, enforcement and follow-up” (para 55 (n))
“equal access to justice, including by addressing legal and practical barriers to initiating legal proceedings, such as the limitation period, and that the perpetrators and those who aid or condone such practices are held accountable” (para 55 (o))
“equal access to legal remedies and appropriate reparations in practice” (para 55 (q)).

Last but not least, the Joint General Comment explicitly stipulates: “Where medical professionals or government employees or civil servants are involved or complicit in carrying out harmful practices, their status and responsibility, including to report, should be seen as an aggravating circumstance in the determination of criminal sanctions or administrative sanctions such as loss of a professional licence or termination of contract, which should be preceded by the issuance of warnings. Systematic training for relevant professionals is considered to be an effective preventive measure in this regard.” (para 50)

Conclusion, IGM practices in Ukraine – as well as the failure of the state party to enact effective legislative, administrative, social and educational measures to eliminate them and to ensure effective access to remedies and redress for IGM survivors – clearly violate Article 24 CRC, as well as the CRC-CEDAW Joint General Comment No. 18/31 on harmful practices.

b) Violence against Children (art. 19 and GC No. 13) 43

Similarly, the Committee has also considered IGM practices as violence against children, and Art. 19 and the General Comment No. 13 also offer strong provisions to combat IGM practices.

2. Required Legislative Provisions to Ensure Protection from IGM Practices, Impunity of the Perpetrators (CRC art. 24(3) and JGC No. 18)

Article 24 para. 3 of the Convention in conjunction with the CRC-CEDAW Joint General Comment/Recommendation No. 18/31 “on harmful practices” (2014) underline state parties’ obligations to “explicitly prohibit by law and adequately sanction or criminalize harmful practices” (JGC 18/31, para 13), as well as to “adopt or amend legislation with a view to effectively addressing and eliminating harmful practices” (JGC 18/31, para 55), and specifically to ensure “that the perpetrators and those who aid or condone such practices are held accountable” (JGC 18/31, para 55 (o)).

Accordingly, with regards to IGM practices, and referring to Article 24 para 3 and the CRC-CEDAW Joint General Comment/Recommendation No. 18/31, CRC repeatedly recognised the obligation for State parties to “[e]nsure that the State party’s legislation prohibits all forms of harmful practices [including intersex genital mutilation]”, 44 as well as to “ensure that no-one is subjected to unnecessary medical or surgical treatment during infancy or childhood, guarantee bodily integrity, autonomy and self-determination to children concerned”, 45 and to “[u]ndertake investigation of incidents of surgical and other medical treatment of intersex

44 CRC/C/ZAF/CO/2, 27 October 2016 paras 39–40
45 CRC/C/CHE/CO/2-4, 26 February 2015, para 43
children without informed consent and adopt legal provisions in order to provide redress to the victims of such treatment, including adequate compensation”.

3. Obstacles to Redress, Fair and Adequate Compensation, and Rehabilitation (CRC art. 24(3) and JGC No. 18)

Article 24 para. 3 of the Convention in conjunction with the CRC-CEDAW Joint General Comment/Recommendation No. 18/31 “on harmful practices” clearly stipulate the right of victims of IGM practices to “equal access to legal remedies and appropriate reparations” (JGC 18/31, para 55 (q)), and specifically to ensure that “children subjected to harmful practices have equal access to justice, including by addressing legal and practical barriers to initiating legal proceedings, such as the limitation period” (JGC 18/31, para 55 (o)).

However, also in Ukraine the statutes of limitation prohibit survivors of early childhood IGM practices to call a court, because persons concerned often do not find out about their medical history until much later in life, and severe trauma caused by IGM practices often prohibits them to act in time even once they do. So far there was no case of a victim of IGM practices succeeding in going to an Ukrainian court.

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46 CRC/C/DNK/CO5, 26 October 2017, para 24
47 Globally, no survivor of early surgeries ever managed to have their case heard in court. All relevant court cases (3 in Germany, 1 in the USA) were either about surgery of adults, or initiated by foster parents.
Annexe 2 – Intersex, IGM and Non-Derogable Human Rights

1. Intersex = variations of reproductive anatomy

Intersex persons, in the vernacular also known as hermaphrodites, or medically as persons with “Disorders” or “Differences of Sex Development (DSD)”, are people born with variations of reproductive anatomy, or “atypical” reproductive organs, including atypical genitals, atypical sex hormone producing organs, atypical response to sex hormones, atypical genetic make-up, atypical secondary sex markers. Many intersex forms are usually detected at birth or earlier during prenatal testing, others may only become apparent at puberty or later in life.

While intersex people may face several problems, in the “developed world” the most pressing are the ongoing Intersex Genital Mutilations, which present a distinct and unique issue constituting significant human rights violations, with 1 to 2 in 1000 newborns at risk of being submitted to non-consensual “genital correction surgery”.

For more information and references, see 2014 CRC Switzerland NGO Report, p. 7-12.

2. IGM = Involuntary, unnecessary and harmful interventions

In “developed countries” with universal access to paediatric health care 1 to 2 in 1000 newborns are at risk of being submitted to medical IGM practices, i.e. non-consensual, unnecessary, irreversible, cosmetic genital surgeries, and/or other harmful medical treatments that would not be considered for “normal” children, practiced without evidence of benefit for the children concerned, but justified by societal and cultural norms and beliefs, and often directly financed by the state via the public health system.

In regions without universal access to paediatric health care, there are reports of infanticide of intersex children, of abandonment, of expulsion, of massive bullying preventing the
persons concerned from attending school (recognised by CRC as amounting to a harmful practice), and of murder. Governing State bodies, public and private healthcare providers, national and international medical bodies and individual doctors have traditionally been framing and “treating” healthy intersex children as suffering from a form of disability in the medical definition, and in need to be “cured” surgically, often with openly racist, eugenic and suprematist implications.

Both in “developed” and “developing” countries, harmful stereotypes and prejudice framing intersex as “in inferior”, “deformed”, “disordered”, “degenerated” or a “bad omen” remain widespread, and to this day inform the current harmful western medical practice, as well as other practices including infanticide and child abandonment.

Typical forms of medical IGM include “feminising” or “masculinising”, “corrective” genital surgery, sterilising procedures, imposition of hormones (including prenatal “therapy”), forced genital exams, vaginal dilations, medical display, human experimentation, selective (late term) abortions and denial of needed health care.

Medical IGM practices are known to cause lifelong severe physical and mental pain and suffering, including loss or impairment of sexual sensation, poorer sexual function, painful scarring, painful intercourse, incontinence, problems with passing urine (e.g. due to urethral stenosis after surgery), increased sexual anxieties, problems with desire, less sexual activity, dissatisfaction with functional and aesthetic results, lifelong trauma and mental suffering, elevated rates of self-harming behaviour and suicidal tendencies comparable to those among women who have experienced physical or (child) sexual abuse, impairment or loss of reproductive capabilities, lifelong dependency on daily doses of artificial hormones.

UN Treaty bodies and other human rights experts have consistently recognised IGM practices as a serious violation of non-derogable human rights. UN Treaty bodies have so far issued 49 Concluding Observations condemning IGM practices accordingly.

53 For example in Uganda, Kenya, Rwanda, see "Baseline Survey on intersex realities in East Africa – Specific focus on Uganda, Kenya, and Rwanda" by SIPD Uganda, relevant excerpts and source: http://stop.genitalmutilation.org/post/Africa-Intersex-Survey-Documents-Intersex-Genital-Mutilation-Infanticide-Abandonment-Expulsion-Uganda-Kenya-Rwanda
54 For example in Nepal (CRC/C/NPL/CO/3-5, paras 41–42), based on local testimonies, see http://stop.genitalmutilation.org/post/Denial-of-Needed-Health-Care-Intersex-in-Nepal-Pt-3
55 For example in Kenya, see https://76crimes.com/2015/12/23/intersex-in-kenya-held-captive-beaten-hacked-dead/
60 See “IGM Practices – Non-Consensual, Unnecessary Medical Interventions”, ibid., p. 38–47
3. Intersex is NOT THE SAME as LGBT or Transgender

Unfortunately, there are also other, often interrelated harmful misconceptions and stereotypes about intersex still prevailing in public, notably if intersex is counterfactually described as being the same as or a subset of LGBT or SOGI, e.g. if intersex is misrepresented as a sexual orientation (like gay or lesbian), and/or as a gender identity, as a subset of transgender, as the same as transsexuality, or as a form of sexual orientation.

The underlying reasons for such harmful misrepresentations include lack of awareness, third party groups instrumentalising intersex as a means to an end for their own agenda, and State parties trying to deflect from criticism of involuntary intersex treatments.

Intersex persons and their organisations have spoken out clearly against instrumentalising or misrepresenting intersex issues, maintaining that IGM practices present a distinct and unique issue constituting significant human rights violations, which are different from those faced by the LGBT community, and thus need to be adequately addressed in a separate section as specific intersex issues.

Also, human rights experts are increasingly warning of the harmful conflation of intersex and LGBT.66 67

Regrettably, these harmful misrepresentations seem to be on the rise also at the UN, for example in recent UN press releases and Summary records misrepresenting IGM as “sex alignment surgeries” (i.e. voluntary procedures on transsexual or transgender persons), IGM survivors as “transsexual children”, and intersex NGOs as “a group of lesbians, gays, bisexuals, transgender and intersex victims of discrimination”,68 and again IGM survivors as “transgender children”,69 “transsexual children who underwent difficult treatments and surgeries”, and IGM as a form of “discrimination against transgender and intersex children” 70 and as “sex assignment surgery” while referring to “access to gender reassignment-related treatments”.71

Particularly State parties are constantly misrepresenting intersex and IGM as sexual orientation or gender identity issues in an attempt to deflect from criticism of the serious human rights violations resulting from IGM practices, instead referring to e.g. “gender reassignment surgery” (i.e. voluntary procedures on transsexual or transgender persons) and “gender assignment surgery for children”,72 “a special provision on sexual orientation and

66  For example ACHPR Commissioner Lawrence Murugu Mute, see http://stop.genitalmutilation.org/post/ACHPR-African-Commissioner-warns-Stop-conflating-intersex-and-LGBT
71  CAT/C/DNK/QPR/8, para 32
gender identity”, “civil registry” and “sexual reassignment surgery”, when asked about IGM by e.g. Treaty bodies.

What’s more, LGBT organisations (including “LGBTI” organisations without actual intersex representation or advocacy) are using the ubiquitous misrepresentation of intersex = LGBT to misappropriate intersex funding, thus depriving actual intersex organisations (which mostly have no significant funding, if any) of much needed resources and public representation.

4. IGM is NOT a “Discrimination” Issue

An interrelated diversionary tactic is the increasing misrepresentation by State parties of IGM as “discrimination issue” instead of a serious violation of non-derogable human rights, namely inhuman treatment and a harmful practice, often in combination with the misrepresentation of intersex human rights defenders as “fringe elements”, and their legitimate demands and criticism of such downgrading and trivialising of IGM as “extreme views”.

5. IGM is NOT a “Health” Issue

An interrelated, alarming new trend is the increasing misrepresentation of IGM as “health-care issue” instead of a serious violation of non-derogable human rights, and the promotion of “self-regulation” of IGM by the current perpetrators – instead of effective measures to finally end the practice (as repeatedly stipulated also by this Committee).

Even worse, Health Ministries construe UN Concluding observations falling short of explicitly recommending legislation to criminalise or adequately sanction IGM as an excuse for “self-regulation” promoting state-sponsored IGM practices to continue with impunity.

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73 CCPR120 Switzerland, http://stop.genitalmutilation.org/post/Pinkwashing-of-Intersex-Genital-Mutilations-at-the-UN-CCPR120
77 For example in Scotland (UK), LGBT organisations have so far collected at least £135,000.– public intersex funding, while actual intersex organisations received zero public funding, see 2017 CRPD UK NGO Report, p. 14, http://intersex.shadowreport.org/public/2017-CRPD-UK-NGO-Coalition-Intersex-IGM.pdf
81 For example CEDAW Italy (2017), see http://stop.genitalmutilation.org/post/Major-Setback-for-Intersex-Human-Rights-at-the-UN
82 For example CEDAW Austria (2019): CEDAW/C/AUT/CO/9, paras 34(h), 35(h)
83 For example Ministry of Health Chile (2016), see http://stop.genitalmutilation.org/post/Circular-7-step-back-for-intersex-human-rights-in-Chile
Annexe 3 – “IGM in Medical Textbooks: Current Practice”

IGM 1 – “Masculinising Surgery”: “Hypospadias Repair”

“Hypospadias,” i.e. when the urethral opening is not on the tip of the penis, but somewhere on the underside between the tip and the scrotum, is arguably the most prevalent diagnosis for cosmetic genital surgeries. Procedures include dissection of the penis to “relocate” the urinary meatus. Very high complication rates, as well as repeated “redo procedures” — “5.8 operations (mean) along their lives ... and still most of them are not satisfied with results!”

Nonetheless, clinicians recommend these surgeries without medical need explicitly “for psychological and aesthetic reasons.” Most hospitals advise early surgeries, usually “between 12 and 24 months of age.” While survivors criticise a.o. impairment or total loss of sexual sensation and painful scars, doctors still fail to provide evidence of benefit for the recipients of the surgeries.

Onlay island flap urethroplasty

Onlay / Duckett - results

- Elbakry (BJUI 88: 590-595, 2001): 42% complications
  - 5 breakdowns (7%)
  - 17 fistulae (23%)
  - Urethral strictures (9%)
  - Urethral diverticulae (4%)

- Asopa / Duckett tube
  - 3.7% (El-Kasaby J Urol 136: 643-644, 1986)
  - 69% (Parsons BJU 25: 186-188, 1984)
  - 15% (Duckett - 1986)
Hypospadias - Procedures for cripple hypospadias

- No standardized procedures
- Personal experience of the surgeon
- Importance of a uro-endocrine approach of complex cases to increase the healing abilities of the penile tissues

Official Diagnosis “Hypospadias Cripple”
= made a “cripple” by repeat cosmetic surgeries

Treatment of isolated fistulae

- Rectangular skin incision around the fistula orifice, often lateral
- Dissection and excision of the fistula tract
- Urethral suture
- Multilayer cover with well-vascularized tissue (tunica vaginalis, dartos, dorsal subcutaneous flap ...)
- Problem: coronal fistula +++: Prefer redo urethroplasty
- Suprapubic diversion ? Elbakry

Bad cosmetic result  infection
IGM 2 – “Feminising Surgery”: “Clitoral Reduction”, “Vaginoplasty”
Partial amputation of clitoris, often in combination with surgically widening the vagina followed by painful dilation. “46,XX Congenital Adrenal Hyperplasia (CAH)” is arguably the second most prevalent diagnosis for cosmetic genital surgeries, and the most common for this type (further diagnoses include “46,XY Partial Androgen Insufficiency Syndrome (PAIS)” and “46,XY Leydig Cell Hypoplasia”).

Despite numerous findings of impairment and loss of sexual sensation caused by these cosmetic surgeries, and lacking evidence for benefit for survivors, current guidelines nonetheless advise surgeries “in the first 2 years of life”, most commonly “between 6 and 12 months,” and only 10.5% of surgeons recommend letting the persons concerned decide themselves later.
Caption 8b: “Material shortage” [of skin] while reconstructing the prepuce of the clitoris and the inner labia.

IGM 3 – Sterilising Surgery: Castration / “Gonadectomy” / Hysterectomy

Removal of healthy testicles, ovaries, or ovotestes, and other potentially fertile reproductive organs. “46,XY Complete Androgen Insufficiency Syndrome (CAIS)” is arguably the 3rd most common diagnosis for cosmetic genital surgeries, other diagnoses include “46,XY Partial Androgen Insufficiency Syndrome (PAIS)”, male-assigned persons with “46,XX Congenital Adrenal Hyperplasia (CAH)”, and other male assigned persons, who have their healthy ovaries and/or uteruses removed.

Castrations usually take place under the pretext of an allegedly blanket high risk of cancer, despite that an actual high risk which would justify immediate removal is only present in specific cases (see table below), and the admitted true reason is “better manageability.” Contrary to doctors claims, it is known that the gonads by themselves are usually healthy and “effective” hormone-producing organs, often with “complete spermatogenesis [...] suitable for cryopreservation.”

Nonetheless, clinicians still continue to recommend and perform early gonadectomies – despite all the known negative effects of castration, including depression, obesity, serious metabolic and circulatory troubles, osteoporosis, reduction of cognitive abilities, loss of libido. Plus a resulting lifelong dependency on artificial hormones (with adequate hormones often not covered by health insurance, but to be paid by the survivors out of their own purse).

Table 1. Prevalence of type II GCT in various forms of DSD

<table>
<thead>
<tr>
<th>Risk</th>
<th>Type of DSD</th>
<th>Prevalence %</th>
</tr>
</thead>
<tbody>
<tr>
<td>High</td>
<td>GD in general</td>
<td>12*</td>
</tr>
<tr>
<td></td>
<td>46,XY GD</td>
<td>30</td>
</tr>
<tr>
<td></td>
<td>Erasmus syndrome</td>
<td>60</td>
</tr>
<tr>
<td></td>
<td>Denys-Drash syndrome</td>
<td>40</td>
</tr>
<tr>
<td></td>
<td>45,X/46,XY GD</td>
<td>15–40</td>
</tr>
<tr>
<td>Intermediate</td>
<td>PAIS</td>
<td>15</td>
</tr>
<tr>
<td></td>
<td>17β-hydroxysteroid dehydrogenase</td>
<td>17</td>
</tr>
<tr>
<td></td>
<td>deficiency</td>
<td></td>
</tr>
<tr>
<td>Low</td>
<td>CAIS</td>
<td>0.8</td>
</tr>
<tr>
<td></td>
<td>Ovotesticular DSD</td>
<td>2.6</td>
</tr>
<tr>
<td>Unknown</td>
<td>5α-reductase deficiency</td>
<td>?</td>
</tr>
<tr>
<td></td>
<td>Leydig cell hypoplasia</td>
<td>?</td>
</tr>
</tbody>
</table>

GD = Gonadal dysgenesis; PAIS = partial androgen insensitivity syndrome; CAIS = complete androgen insensitivity syndrome.

* Might reach more than 30%, if gonadectomy has not been performed.


3 months old with scrotal hypospadias and right impalpable gonad

- Uterus and dysplastic gonad removed
- Hypospadias repaired
- Follow-up for surveillance of development testicular and/or renal tumors
- Testosterone required at puberty

“Bad results” / “Gonadectomy, Feminizing Genitoplasty”
